

# **BOUNDARY CHANGE COMMITTEE**

### **NOTICE OF MEETING**

To: Members

Cr Mark Osterstock, Presiding Member

Acting Mayor Nathan Daniell Cr Leith Mudge Cr Kirsty Parkin Cr Chris Grant

Notice is given pursuant to the provisions under Section 87 of the *Local Government Act 1999* that the next meeting of the Boundary Change Committee will be held on:

Tuesday 02 September 2025 6:30pm 63 Mt Barker Road Stirling

A copy of the Agenda for this meeting is supplied under Section 87 of the Act.

Committee meetings are open to the public and members of the community are welcome to attend. Public notice of the Agenda for this meeting is supplied under Section 88 of the Act.

**Greg Georgopoulos Chief Executive Officer** 



# **BOUNDARY CHANGE COMMITTEE**

AGENDA FOR MEETING
Tuesday 02 September 2025
6:30pm
63 Mt Barker Road Stirling

# **ORDER OF BUSINESS**

# 1. COMMENCEMENT

# 1.1 Acknowledgement of Country

Council acknowledges that we meet on the traditional Country of the Peramangk and Kaurna people. We pay our respects to Ancestors and Elders past and present as the Custodians of this ancient and beautiful land.

Together we will care for this place for the generations to come and in this context the decisions we make should be guided by the principle that nothing we do should decrease our children's ability to live on this land.

- 2. APOLOGIES/LEAVE OF ABSENCE
- 2.1 Apology
- 2.2 Leave of Absence
- 2.3 Absent

### 3. MINUTES OF PREVIOUS MEETINGS

# 3.1 Boundary Change Committee – 15 April 2025

That the minutes of the Boundary Change Committee meeting held on 15 April 2025 as supplied, be confirmed as an accurate record of the proceedings of that meeting.

# 4. PRESIDING MEMBER'S OPENING REMARKS

# **Boundary Change Committee AGENDA Tuesday 15 April 2025**



# 5. DELEGATION OF AUTHORITY

The Boundary Change Committee operates in accordance with the relevant sections of the *Local Government Act 1999,* and its Terms of Reference.

# 6. DECLARATION OF CONFLICT OF INTEREST BY MEMBERS OF THE PANEL

# 7. MOTIONS ON NOTICE

Nil

# 8. OFFICER REPORTS

8.1 Activity Update: Campbelltown City Council Boundary Change Inquiry

# 9. MOTIONS WITHOUT NOTICE

# 10. QUESTIONS WITHOUT NOTICE

## 11. COMMUNICATION FOR NOTING

As per agenda reports 8.1 and 12.1

# 12. CONFIDENTIAL ITEMS

12.1 Activity Update: Campbelltown City Council Boundary Change Inquiry

# 13. NEXT MEETING

The next Boundary Change Committee meeting, time and location to be advised.

# 14. CLOSE MEETING

# ADELAIDE HILLS COUNCIL BOUNDARY CHANGE COMMITTEE MEETING Tuesday 2 September 2025

Item: 8.1

Responsible Officer: Zoë Gill

**Executive Governance Officer** 

Office of the CEO

Subject: Activity Update: Campbelltown City Council Boundary Change

Inquiry

For: Information

### **SUMMARY**

This report outlines key correspondence and engagement activities undertaken since the Boundary Change Committee last met on 15 April 2025. It includes Council's supplementary submission to the Local Government Boundaries Commission, correspondence with the Local Government Boundaries Commission, and letters to Elected Members of Campbelltown City Council.

The report also provides copies of relevant media articles, external submissions in support of Adelaide Hills Council, advocacy materials, and records of community engagement activities. These appendices collectively demonstrate the breadth of consultation and advocacy undertaken in relation to the Campbelltown City Council Boundary Change Inquiry and are provided for the Committee's information (*Appendices 1–24*).

#### RECOMMENDATION

The Boundary Change Committee resolves:

- 1. To receive and note the report.
- 2. To note recent correspondence with key stakeholders regarding the Campbelltown City Council Boundary Change Inquiry (*Appendices 1 to 16*).
- 3. To note stakeholder submissions made to the Investigator of the Campbelltown City Council Boundary Change Inquiry, in support of Adelaide Hills Council's position (*Appendixes 17-18*)
- 4. To note the supplementary submission made by the Adelaide Hills Council to the Local Government Boundaries Commission, and copied to the Investigator, in accordance with clause 6.4.4 of the Boundary Change Committee's Terms of Reference (Appendix 19)
- 5. To note relevant media articles and advocacy materials regarding the Campbelltown City Council Boundary Change Inquiry (Appendices 20 to 24).

#### 1. BACKGROUND

In December 2019, the Campbelltown City Council submitted an initial proposal (Stage 1) to realign its boundary with the Adelaide Hills Council. The Local Government Boundaries Commission (the Commission) deemed the proposal compliant with the *Local Government Act 1999* and relevant guidelines, allowing Campbelltown to proceed to a general proposal (Stage 2). This was submitted in April 2022, and by July 2022, the Commission initiated an inquiry process. Formal approval of the Inquiry was granted in February 2024 and BDO Services Pty Ltd was appointed as the Investigator in mid-2024. In June 2025 the Investigator undertook the community consultation phase of the inquiry which included various activities including community forums (both online and in-person), a survey, and a call for submissions.

The Inquiry will culminate in a report from the Investigator to the Commission. Following the Investigators' report, the Commission will then make a recommendation to the Minister.

## Engagement with the Local Government Boundaries Commission

Since the Committee's last meeting on 15 April 2025, Council has continued to engage with the Local Government Boundaries Commission and the Inquirers through formal correspondence and the lodgement of a supplementary submission.

On 20 June 2025, Council made a supplementary submission to the Local Government Boundaries Commission, with a copy provided to the Investigator (*Appendix 19*), building on Council's original December 2024 submission. The document provides a structured assessment of the boundary change proposal against the principles set out in Section 26 and Section 31(3)(b) of the *Local Government Act 1999*. The supplementary submission was accompanied by a letter, which raised concerns about the lack of public access to Council's original submission (*Appendix 14*).

The submission was provided under clause 6.4.4 of the Committee's Terms of Reference (see snip below)

6.4.4 Where information is required to be provided to the Boundaries Commission or an associated party in a timeframe that does not reasonably allow the Committee to meet in a timely fashion to consider the requested information, the Committee Presiding Member has the delegation, following consultation with the CEO, to approve the provision of the requested information directly to the requesting party. A report will be provided to the next meeting of the Committee on the exercise of this delegation.

On 22 July 2025, Council provided the Local Government Boundaries Commission with detailed feedback on the consultation process, including issues with survey design, data integrity, accessibility, and facilitation of community forums (*Appendix 15*). The correspondence was prepared by the administration in consultation with the Committee and the draft letter was circulated for feedback via email on 9 July 2025. In its response to the letter, on 27 August 2025, the Commission acknowledged Council's concerns but confirmed its view that the Engagement Plan had been properly implemented (*Appendix 16*).

In relation to Council's request for its submissions to be published on the Local Government Boundaries Commission's website, the Commission advised via email on 23 June 2025 that the supplementary submission was tabled at its meeting on 15 July 2025. The Commission confirmed that while it had discussed Council's request, its policy "is not to publish any individual submissions on its website." Instead, "when the Commission provides its report to the Minister and publishes its report and recommendations on its website, at that time the

submissions received will be published as part of the Commission's report, including the submissions from the Adelaide Hills Council." (*Appendix 25*)

The administration is aware of two external submissions that have been provided to the Local Government Boundaries Commission in support of Adelaide Hills Council's position: one from Josh Teague MP, Member for Heysen (*Appendix 17*), and another from the Morialta Residents' Association (*Appendix 18*).

## **Advocacy**

To support community awareness of, and engagement with, the Campbelltown City Council Boundary Change Inquiry, particularly during the consultation phase of the Inquiry, Adelaide Hills Council hosted a public forum on 29 May 2025 at the Summit Community Centre. The forum provided a presentation about the proposal (*Appendix 20*) and encouraged residents to participate in the Investigator-led community consultation phase of the Inquiry.

To promote the event and broader community participation in the consultation phase of the Inquiry, residents in the subject area were letterboxed with two documents: a flyer promoting the forum (*Appendix 23*) and a letter from Council (*Appendix 2*). An advertisement was also placed in the *Courier* newspaper (*Appendix 22*), and Council representatives participated in media interviews (*Appendix 21*). In addition, a joint radio interview was held with the Mayor of Campbelltown City Council and the CEO of Adelaide Hills Council on ABC 891 News Radio.

The cost of printing and distributing the flyers and letters, and placing the ad in the *Courier*, was funded from the \$23,500 approved by Council on 10 September (Council resolution 332/24 below refers).

19.3.1 Boundary Change Committee Recommendations – Strategic Communication and Engagement Plan Updates - Confidential Item

> Moved Cr Mark Osterstock S/- Cr Chris Grant

332/24

### Council resolves:

- That the report be received and noted.
- To approve the requested budget of \$23,500 to action Phase 2 of the Strategic Communication and Engagement Plan.

Carried Unanimously

A summary report of the 29 May 2025 community forum was published on Council's <u>Engagement Hub</u> and distributed to attendees and page followers. The report outlines the information shared at the forum and captures key questions and concerns raised by residents.

A full list of Council's engagement activities during the stakeholder consultation phase of the Inquiry is provided at *Appendix 24*. This list was provided to the Investigator, at their request, on 19 June 2025.

Correspondence with Campbelltown City Council Elected Members

On 22 May 2025, Adelaide Hills Council issued formal letters to the Mayor and Elected Members of Campbelltown City Council regarding the Campbelltown City Council Boundary Change Inquiry. These letters (*Appendices 3–13*) outlined Council's opposition to the proposal and provided a copy of Council's formal submission to the Local Government Boundaries Commission. The correspondence highlighted Council's concerns about the impact on community cohesion, service efficiency, and financial sustainability, and raised broader issues about the precedent such proposals may set for metropolitan boundary reform.

The letters were prepared by the administration in consultation with the Presiding Member and were circulated to the Committee via email on 22 May 2025.

## Community Consultation Phase of the Inquiry

The community consultation phase of the Campbelltown City Council Boundary Change Inquiry was led by the appointed Investigator, BDO Services, on behalf of the Local Government Boundaries Commission. This phase ran until 20 June 2025 and included multiple engagement opportunities for residents and stakeholders. Consultation activities included an online survey hosted on the YourSAy platform, an in-person community forum held on 4 June 2025 at the University of South Australia Magill Campus, and an online forum on 5 June 2025. The community was also invited to provide written submissions via email or post. Feedback collected during this phase is intended to inform BDO's findings and recommendations to the Commission.

### 2. ANALYSIS

# Strategic Management Plan/Functional Strategy/Council Policy Alignment

Strategic Plan 2024 – Your Place Your Space

Goal 5 Organisation

Objective O4 Engage and advocate for our communities

Priority 04.2 Advocate on behalf of the community to represent its needs and

views with relevant stakeholders and decision makers.

# Legal Implications

There are no legal implications in receiving this report.

The Boundary Change Committee is established under Section 41 of the *Local Government Act 1999*.

The terms of reference stipulate the Committee review and respond to any correspondence reports produced by the South Australian Local Government Boundaries Commission:

3.1.3 To review and respond to any correspondence or reports produced by the South Australian Local Government Boundaries Commission (the 'Boundaries Commission');

Clause 6.4.4 of the terms of reference allows the Presiding Member to approve the provision of information out of session when it is not practicable to seek the Committee's endorsement:

6.4.4 Where information is required to be provided to the Boundaries Commission or an associated party in a timeframe that does not reasonably allow the Committee to meet in a timely fashion to consider the requested information, the Committee Presiding Member has the delegation, following consultation with the CEO, to approve the provision of the requested information directly to the requesting party. A report will be provided to the next meeting of the Committee on the exercise of this delegation.

Given the pace at which work progressed shortly following the last Boundary Change Committee meeting on 15 April 2025, this clause was invoked to provide the supplementary submission. Clause 6.4.4 requires a report will be provided to the next meeting of the Committee on the exercise of this delegation. This report satisfies that requirement.

# Risk Management Implications

The information in the report will assist Council in mitigating the risk of:

Realignment of Council boundaries bordering Campbelltown City Council leading to financial, resource allocation, social and representation changes

Inherent Risk	Residual Risk	Target Risk
Extreme	High	Low

# Financial and Resource Implications

If the proposed boundary change was successful, it would see the Adelaide Hills Council relinquish approximately three percent of its rateable properties to Campbelltown. This will have implications for Council's long term financial plan, potentially \$13 million by 2035.

# Customer Service and Community/Cultural Implications

There are significant impacts on the community if the Boundary Change Inquiry is not managed well and the outcome is not reflective of community needs.

# Sustainability Implications

Not applicable.

# **Engagement/Consultation conducted in the development of the report**

Council Committees: Nil
Council Workshops: Nil
Advisory Groups: Nil
External Agencies: Nil
Community: Nil

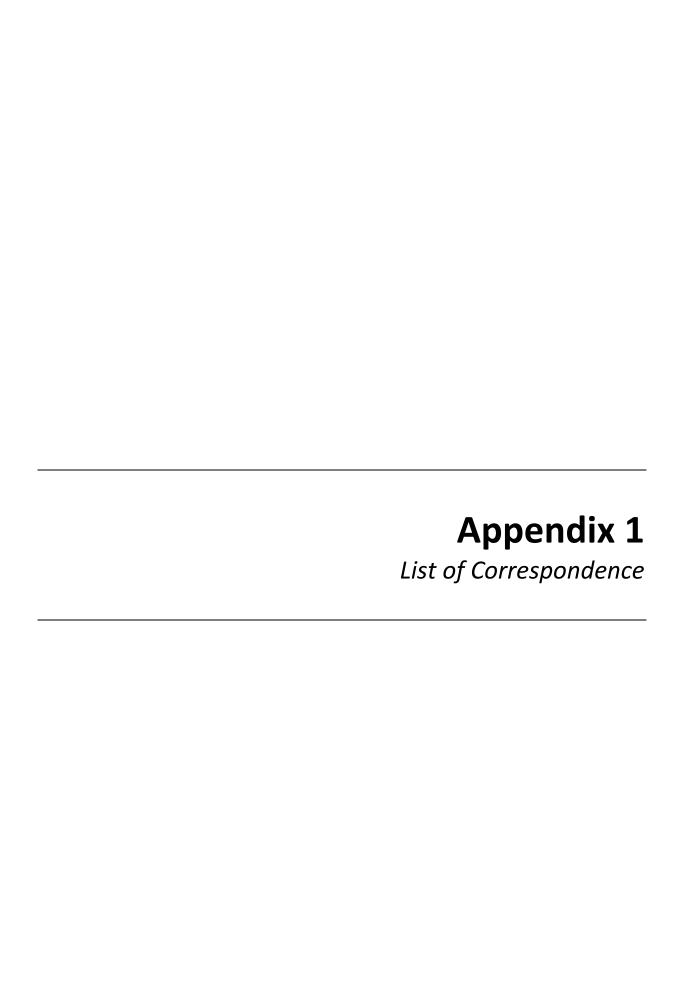
### 3. OPTIONS

The Committee has the following options:

- I. To accept the report.
- II. To not accept the report

#### 4. APPENDICES

- (1) List of correspondence to stakeholders
- (2) Letter to residents in the Subject Areas
- (3) Letter to Ms Jill Whittaker OAM, Mayor, Campbelltown City Council
- (4) Letter to Cr Anna Leombruno, Campbelltown City Council
- (5) Letter to Cr Claude Scalzi, Campbelltown City Council
- (6) Letter to Cr Dom Barbaro, Campbelltown City Council
- (7) Letter to Cr Jagdish Lakhani, Campbelltown City Council
- (8) Letter to Cr Johanna McLuskey, Campbelltown City Council
- (9) Letter to Cr John Flynn, Campbelltown City Council
- (10) Letter to Cr Luci Blackborough, Campbelltown City Council
- (11) Letter to Cr Matthew Noble, Campbelltown City Council
- (12) Letter to Cr Therese Britton-La Salle, Campbelltown City Council
- (13) Letter to Cr Yassir Ajrish, Campbelltown City Council
- (14) Letter to Mr Rob Donaldson, Chair, Local Government Boundaries Commission, 20 June 2025
- (15) Letter to Mr Rob Donaldson, Chair, Local Government Boundaries Commission, 22 July 2025
- (16) Letter from Mr Rob Donaldson, Chair, Local Government Boundaries Commission, 27 August 2025
- (17) Submission to the Investigator of the Campbelltown City Council Boundary Change Inquiry from Josh Teague MP, Member for Heysen
- (18) Submission to the Investigator of the Campbelltown City Council Boundary Change Inquiry from the Morialta Residents' Association
- (19) Adelaide Hills Council Supplementary Submission to the Local Government Boundaries Commission and copied to the Investigator of the Campbelltown City Council Boundary Change Inquiry
- (20) Adelaide Hills Council Power Point Presentation for Community Forum held on 9 May 2025 on the Campbelltown City Council Boundary Change Inquiry
- (21) Courier Article following interview with CEO Greg Georgopoulos and Cr Mark Osterstock
- (22) Courier Ad promoting Adelaide Hills Council Community Forum, held on 29 May 2025
- (23) Flyer to residents promoting Adelaide Hills Council Community Forum, held on 29 May 2025
- (24) Record of Adelaide Hills Council Engagement Activities, provided to BDO, at their request, on 19 June 2025
- (25) Email from the Local Government Boundaries Commission confirming that neither of Adelaide Hills Council's submissions would be made public on its website until the Commission publishes its Inquiry Report, 23 July 2025



Appendix	Date of letter	From	То		
1	List of correspondence				
2	12/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Residents in the Subject Areas		
3	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Ms Jill Whittaker OAM, Mayor, Campbelltown City Council		
4	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Anna Leombruno, Campbelltown City Council		
5	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Claude Scalzi, Campbelltown City Council		
6	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Dom Barbaro, Campbelltown City Council		
7	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Jagdish Lakhani, Campbelltown City Council		
8	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Johanna McLuskey, Campbelltown City Council		
9	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr John Flynn, Campbelltown City Council		
10	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Luci Blackborough, Campbelltown City Council		
11	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Matthew Noble, Campbelltown City Council		
12	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Therese Britton-La Salle, Campbelltown City Council		
13	22/05/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Cr Yassir Ajrish, Campbelltown City Council		
14	20/06/25	CEO Greg Georgopoulos /Cr Mark Osterstock	Mr Rob Donaldson, Chair, Local Government Boundaries Commission		
15	22/07/25	CEO Greg Georgopoulos/Cr Mark Osterstock	Mr Rob Donaldson, Chair, Local Government Boundaries Commission		
16	27/08/25	Mr Rob Donaldson, Chair, Local Government Boundaries Commission	Mr Greg Georgopoulos, CEO, AHC		



Letter to Residents in the Subject Areas

# Say NO to the Campbelltown City Council boundary change proposal

The Adelaide Hills Council strongly opposes the Campbelltown City Council proposal to shift council boundaries and take control of Rostrevor and Woodforde. This plan is divisive, expensive, and unnecessary.

# Key reasons to reject the boundary change

# Our hills character must be protected

Our foothills communities have a unique identity, distinct from suburban Campbelltown. Adelaide Hills zoning protects against higher-density development and urban sprawl.

# The community says NO

Independent surveys show 62-65% of residents reject this proposal. The people most affected should have a say; this plan ignores their voices.

# No justification, no benefits

Campbelltown's claims of better services and financial equity are unsubstantiated. Adelaide Hills already provides excellent services, and a forced transition would create costly disruption.

# Financially damaging for all

The shift would cut \$1.93 million in rate revenue from Adelaide Hills, increasing financial pressure on existing ratepayers. Campbelltown ratepayers also face unforeseen costs from asset transfers and governance changes.

# Stronger together

Instead of dividing communities, councils should work together on shared challenges. The Adelaide Hills Council is committed to preserving the foothills lifestyle, enhancing public spaces, and strengthening community ties.

# A Dangerous precedent

Approving this boundary change opens the door for other metro councils to encroach on regional communities, putting at risk the services and lifestyle residents value.

# Help us protect the foothills

We urge decision-makers to reject this proposal and stand with the Adelaide Hills community.

# For more information, scan the code or visit:

engage.ahc.sa.gov.au/boundaryreviewahc









12 May 2025

63 Mount Barker Road Stirling SA 5152 08 8408 0400 mail@ahc.sa.gov.au www.ahc.sa.gov.au



Dear Resident

# Boundary change proposal - community consultation now open

BDO Australia are investigating the Campbelltown City Council Boundary Change Proposal. This proposal seeks to transfer approximately 738 properties in Rostrevor and Woodforde from Adelaide Hills Council to Campbelltown City Council.

We are writing to inform you that BDO Australia have commenced community consultation regarding this proposal.

Adelaide Hills Council strongly opposes this proposal on the grounds that it lacks clear justification, would result in significant costs, and does not reflect the views and interests of our residents.

# The Boundary Change Inquiry has invited residents to share their views via one of the following ways:

- In-person forum: Wednesday 4 June 2025, 6:30pm-8:30pm, University of South Australia, Magill Campus, Room D1-20, St Bernards Road, Magill
- Online forum: Thursday 5 June 2025, 12pm-1:30pm
- Completing the **online survey** on the YourSAy website: yoursay.sa.gov.au/campbelltown-boundary-review
- Sending written feedback to:
  - **Email:** CampbelltownBoundaryReview@bdo.com.au
  - Postal address: BDO Advisory C/O Kyffin Thompson Level 7, 420 King William Street ADELAIDE SA 5001

We encourage you to have your say and support Adelaide Hills Council's objection to the proposal. The closing date for feedback submissions is 5pm Friday 20 June 2025.

Council is committed to a fair and transparent process and will continue to keep the community informed as the inquiry progresses.

For more information and updates, scan the QR code on the reverse side of this letter.

Please don't hesitate to contact our Customer Service team on **(08) 8408 0400** or email us at **engagement@ahc.sa.gov.au** if you have any queries.

Yours sincerely

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member

Boundary Change Committee, Adelaide Hills Council

Appendix 3
er to Ms Jill Whittaker OAM, Mayor, Campbelltown
City Council



Stirling SA 5152

Phone: 08 8408 0400

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mail@ahc.sa.gov.au

www.ahc.sa.gov.au

22 May 2025

Ms Jill Whittaker OAM Mayor Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: mayor@campbelltown.sa.gov.au

Dear Mayor Whittaker

# **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.



Stirling SA 5152

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attention and resources away from cooperative planning and service delivery. In our view, changes to council boundaries should only be pursued where there is compelling evidence, community support, and a well-justified long-term rationale.

In particular, our submission outlines twelve key reasons why we believe the proposal should not proceed, including:

- 1. The Subject Areas have a special 'Hills' character that must be protected.
- 2. The proposed boundary change has been rejected by our community.
- 3. The boundary change proposal would fracture relationships within our community.
- 4. The Subject Areas are demographically more similar to the Adelaide Hills than the Campbelltown area.
- 5. The Subject Areas are already well serviced by the Adelaide Hills Council.
- 6. The boundary change would materially financially disadvantage Adelaide Hills and Campbelltown ratepayers
- 7. Claims by the Campbelltown City Council that Adelaide Hills residents cannot have a say in Campbelltown City Council matters are both false and misleading.
- 8. As society has changed, so has the concept of a 'community of interest'.
- 9. Daily routines are a matter of convenience and choice, not council boundaries.
- 10. Public facilities are for the use and enjoyment of all.
- 11. 'Quicker response times' by Campbelltown City Council is an unsubstantiated promise.
- 12. Campbelltown City Council makes long-term promises based on a short-term perspective.

We recognise that councils may from time to time explore changes they believe will benefit their communities. However, while the proposal has progressed to an inquiry, we respectfully submit that it lacks the evidence, community support, and long-term justification required to warrant implementation. In our view, the proposal risks dividing well-established communities, delivers no demonstrated benefit to affected residents, and imposes unnecessary cost and complexity on both councils.

We respectfully ask that you take the time to consider our position, and the information provided in the enclosed submission. We would welcome the opportunity to discuss these matters further with any interested Councillors.



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Thank you for your attention to this important matter.

Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

Enc: Adelaide Hills Council Submission to the Local Government Boundaries Commission

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Letter to Cr Anna Leombruno, Campbelltown City Council



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www.ahc.sa.gov.au

22 May 2025

Ms Anna Leombruno Deputy Mayor Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: cr.leombruno@campbelltown.sa.gov.au

**Dear Deputy Mayor** 

# **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.



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We recognise that councils may from time to time explore changes they believe will benefit their communities. However, while the proposal has progressed to an inquiry, we respectfully submit that it lacks the evidence, community support, and long-term justification required to warrant implementation. In our view, the proposal risks dividing well-established communities, delivers no demonstrated benefit to affected residents, and imposes unnecessary cost and complexity on both councils.

We respectfully ask that you take the time to consider our position, and the information provided in the enclosed submission. We would welcome the opportunity to discuss these matters further with any interested Councillors.



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Thank you for your attention to this important matter.

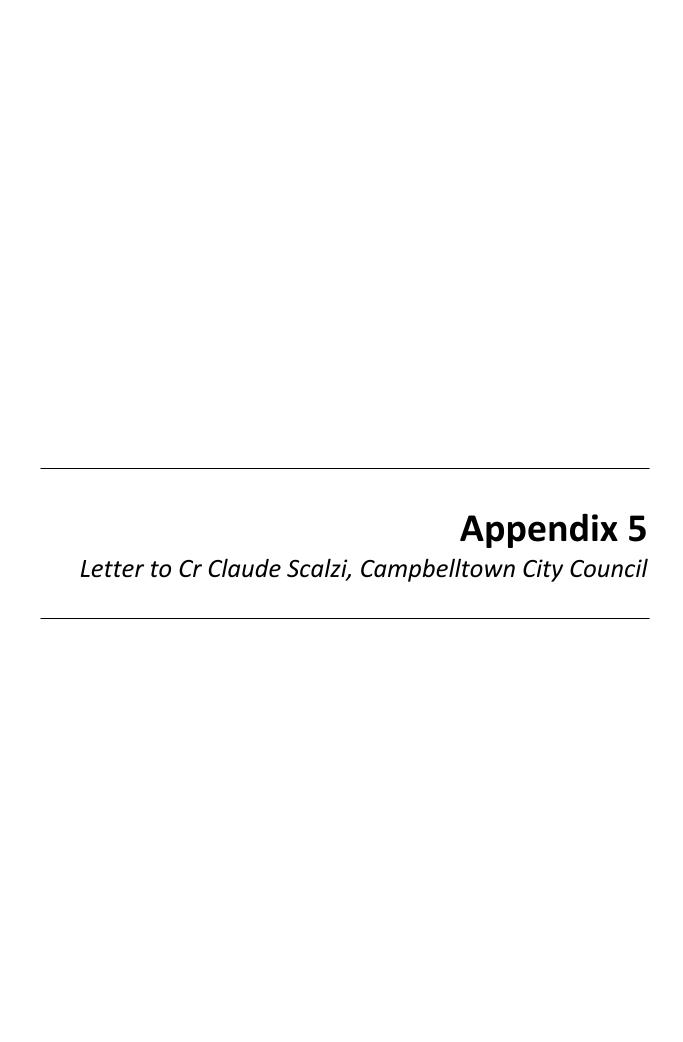
Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

Enc: Adelaide Hills Council Submission to the Local Government Boundaries Commission





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22 May 2025

Mr Claude Scalzi Elected Member Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: cr.scalzi@campbelltown.sa.gov.au

Dear Mr Scalzi

# Re: Campbelltown City Council Boundary Change Inquiry

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.



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We recognise that councils may from time to time explore changes they believe will benefit their communities. However, while the proposal has progressed to an inquiry, we respectfully submit that it lacks the evidence, community support, and long-term justification required to warrant implementation. In our view, the proposal risks dividing well-established communities, delivers no demonstrated benefit to affected residents, and imposes unnecessary cost and complexity on both councils.

We respectfully ask that you take the time to consider our position, and the information provided in the enclosed submission. We would welcome the opportunity to discuss these matters further with any interested Councillors.



Stirling SA 5152

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Thank you for your attention to this important matter.

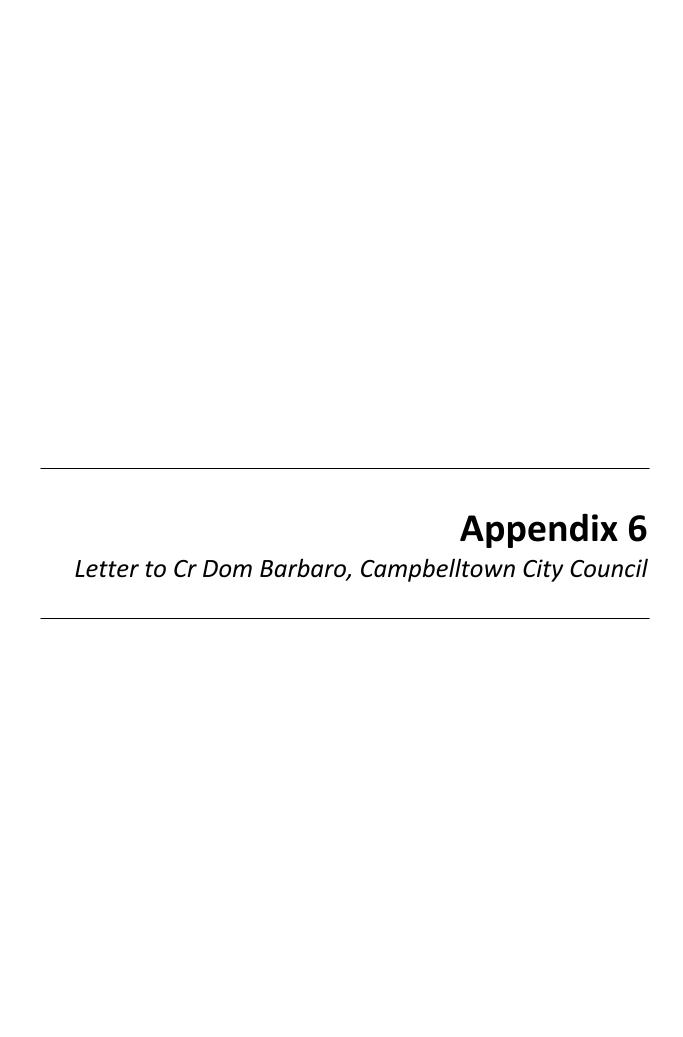
Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

Enc: Adelaide Hills Council Submission to the Local Government Boundaries Commission





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22 May 2025

Mr Dom Barbaro Elected Member Campbelltown City Council 172 Montacute Road Rostreyor SA 5073

Email: <a href="mailto:cr.barbaro@campbelltown.sa.gov.au">cr.barbaro@campbelltown.sa.gov.au</a>

Dear Mr Dom Barbaro

# **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.



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attention and resources away from cooperative planning and service delivery. In our view, changes to council boundaries should only be pursued where there is compelling evidence, community support, and a well-justified long-term rationale.

In particular, our submission outlines twelve key reasons why we believe the proposal should not proceed, including:

- 1. The Subject Areas have a special 'Hills' character that must be protected.
- 2. The proposed boundary change has been rejected by our community.
- 3. The boundary change proposal would fracture relationships within our community.
- 4. The Subject Areas are demographically more similar to the Adelaide Hills than the Campbelltown area.
- 5. The Subject Areas are already well serviced by the Adelaide Hills Council.
- 6. The boundary change would materially financially disadvantage Adelaide Hills and Campbelltown ratepayers
- 7. Claims by the Campbelltown City Council that Adelaide Hills residents cannot have a say in Campbelltown City Council matters are both false and misleading.
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We recognise that councils may from time to time explore changes they believe will benefit their communities. However, while the proposal has progressed to an inquiry, we respectfully submit that it lacks the evidence, community support, and long-term justification required to warrant implementation. In our view, the proposal risks dividing well-established communities, delivers no demonstrated benefit to affected residents, and imposes unnecessary cost and complexity on both councils.

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Kind regards

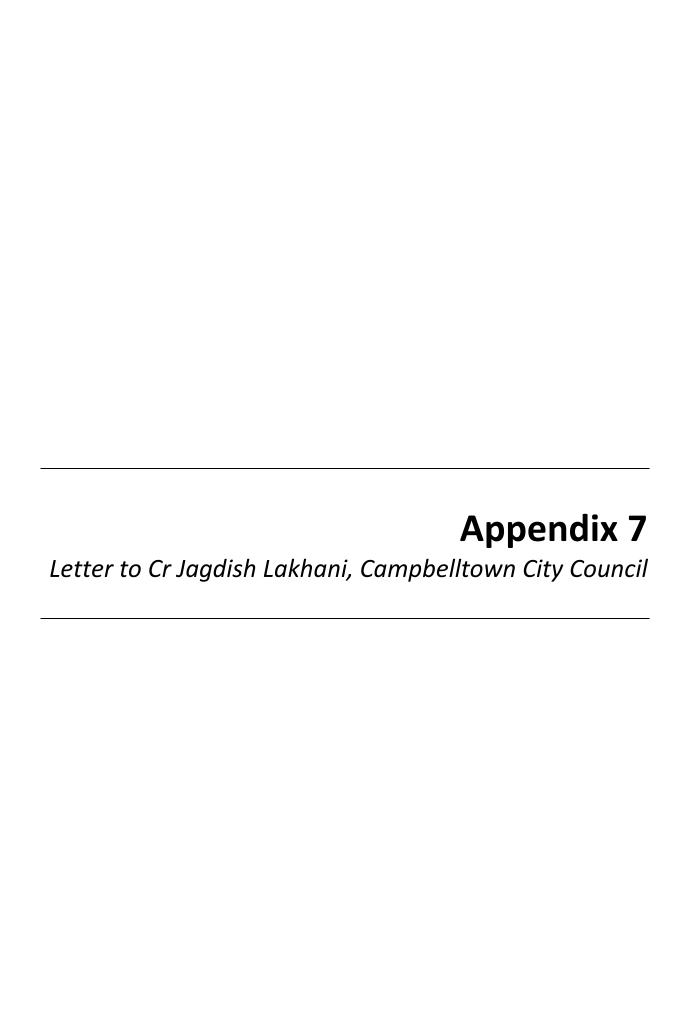
**Greg Georgopoulos** 

Chief Executive Officer
Adelaide Hills Council

**Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

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22 May 2025

Mr Jagdish Lakhani Elected Member Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: cr.lakhani@campbelltown.sa.gov.au

Dear Mr Lakhani

# **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.



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In particular, our submission outlines twelve key reasons why we believe the proposal should not proceed, including:

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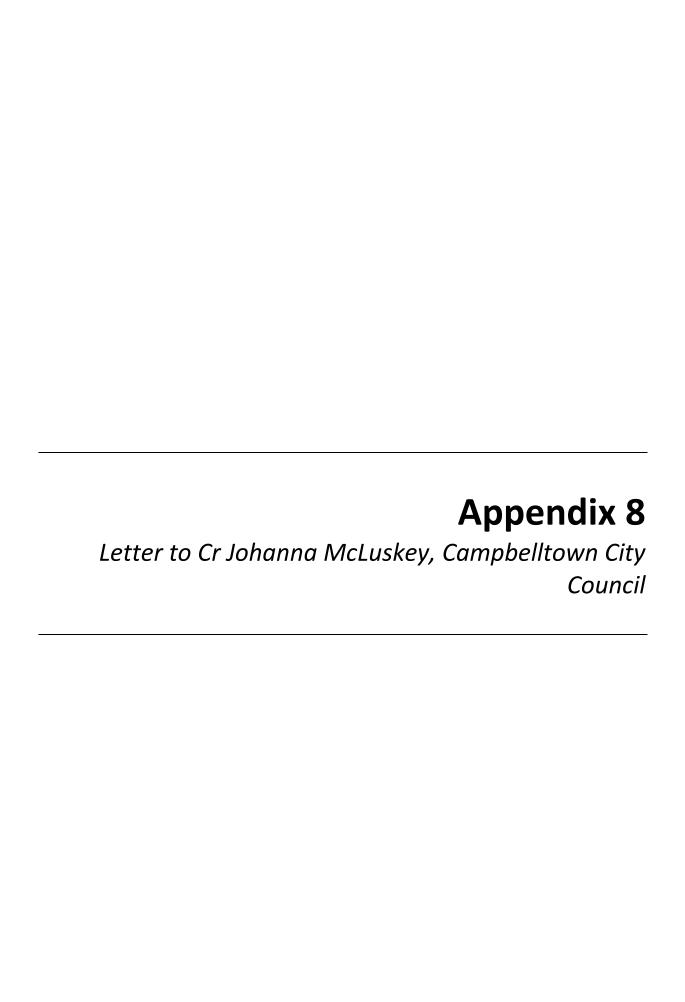
Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

Enc: Adelaide Hills Council Submission to the Local Government Boundaries Commission





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22 May 2025

Ms Johanna McLuskey Elected Member Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: cr.mcluskey@campbelltown.sa.gov.au

Dear Ms McLuskey

# **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.



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In particular, our submission outlines twelve key reasons why we believe the proposal should not proceed, including:

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- 3. The boundary change proposal would fracture relationships within our community.
- 4. The Subject Areas are demographically more similar to the Adelaide Hills than the Campbelltown area.
- 5. The Subject Areas are already well serviced by the Adelaide Hills Council.
- 6. The boundary change would materially financially disadvantage Adelaide Hills and Campbelltown ratepayers
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We recognise that councils may from time to time explore changes they believe will benefit their communities. However, while the proposal has progressed to an inquiry, we respectfully submit that it lacks the evidence, community support, and long-term justification required to warrant implementation. In our view, the proposal risks dividing well-established communities, delivers no demonstrated benefit to affected residents, and imposes unnecessary cost and complexity on both councils.



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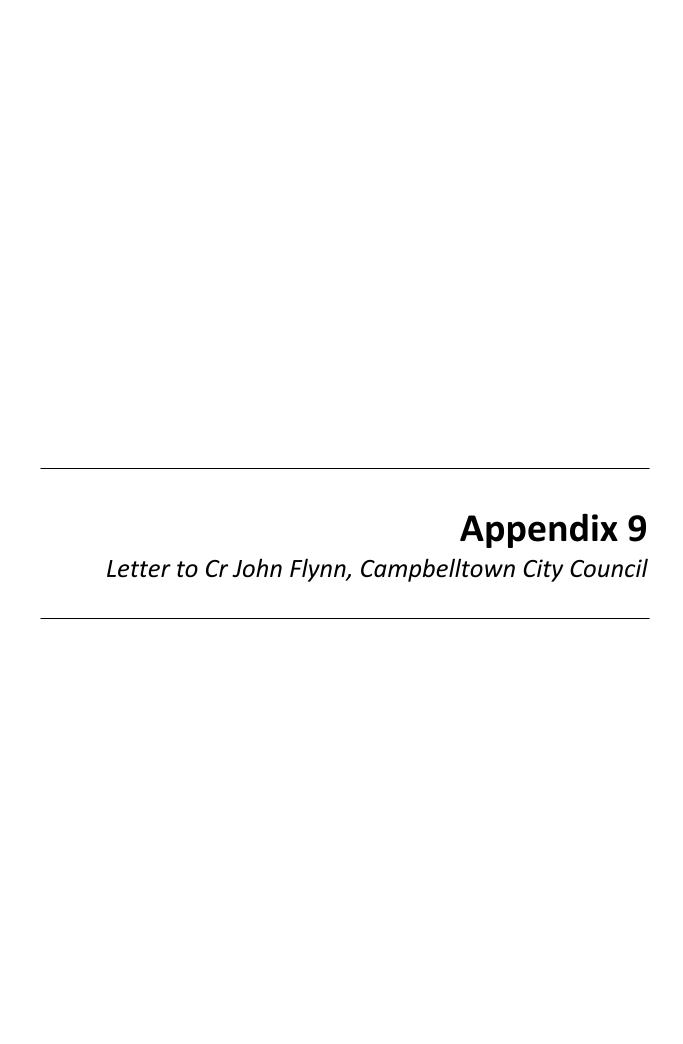
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Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council





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22 May 2025

Mr John Flynn Elected Member Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: cr.flynn@campbelltown.sa.gov.au

Dear Mr Flynn

#### **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.

More broadly, we are concerned about the precedent this proposal could set for boundary reform in metropolitan Adelaide. If councils begin to actively compete for residential areas, it risks fuelling unnecessary tension between neighbouring councils and undermining the spirit of regional collaboration. This kind of competition—at the community's expense—could divert



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attention and resources away from cooperative planning and service delivery. In our view, changes to council boundaries should only be pursued where there is compelling evidence, community support, and a well-justified long-term rationale.

In particular, our submission outlines twelve key reasons why we believe the proposal should not proceed, including:

- 1. The Subject Areas have a special 'Hills' character that must be protected.
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- 3. The boundary change proposal would fracture relationships within our community.
- 4. The Subject Areas are demographically more similar to the Adelaide Hills than the Campbelltown area.
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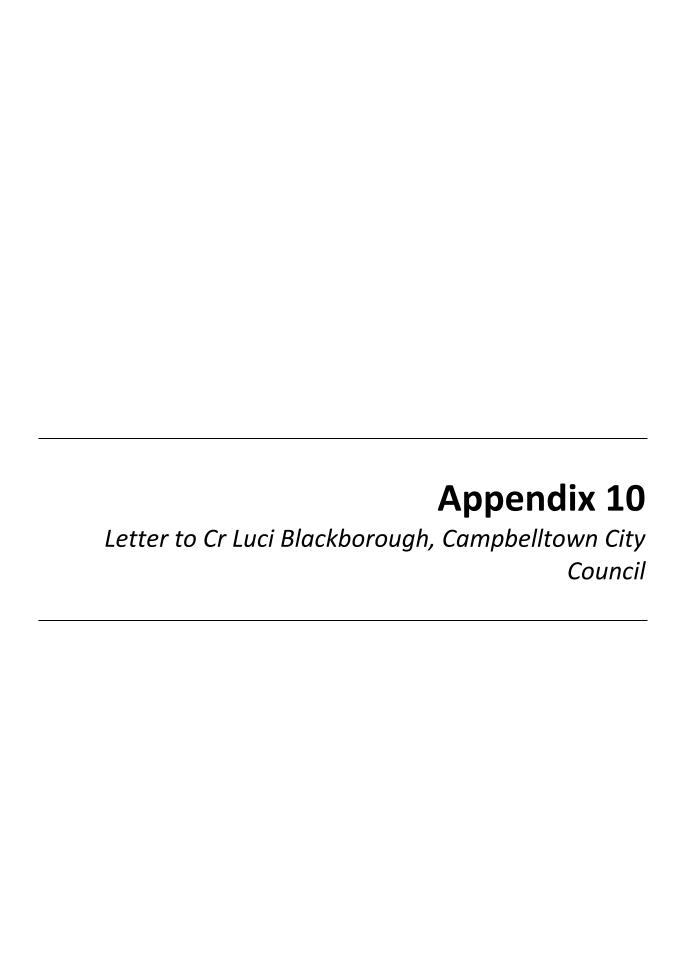
Thank you for your attention to this important matter.

Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council





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22 May 2025

Ms Luci Blackborough Elected Member Campbelltown City Council 172 Montacute Road Rostreyor SA 5073

Email: cr.blackborough@campbelltown.sa.gov.au

Dear Ms Blackborough

#### **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.

More broadly, we are concerned about the precedent this proposal could set for boundary reform in metropolitan Adelaide. If councils begin to actively compete for residential areas, it risks fuelling unnecessary tension between neighbouring councils and undermining the spirit of regional collaboration. This kind of competition—at the community's expense—could divert



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In particular, our submission outlines twelve key reasons why we believe the proposal should not proceed, including:

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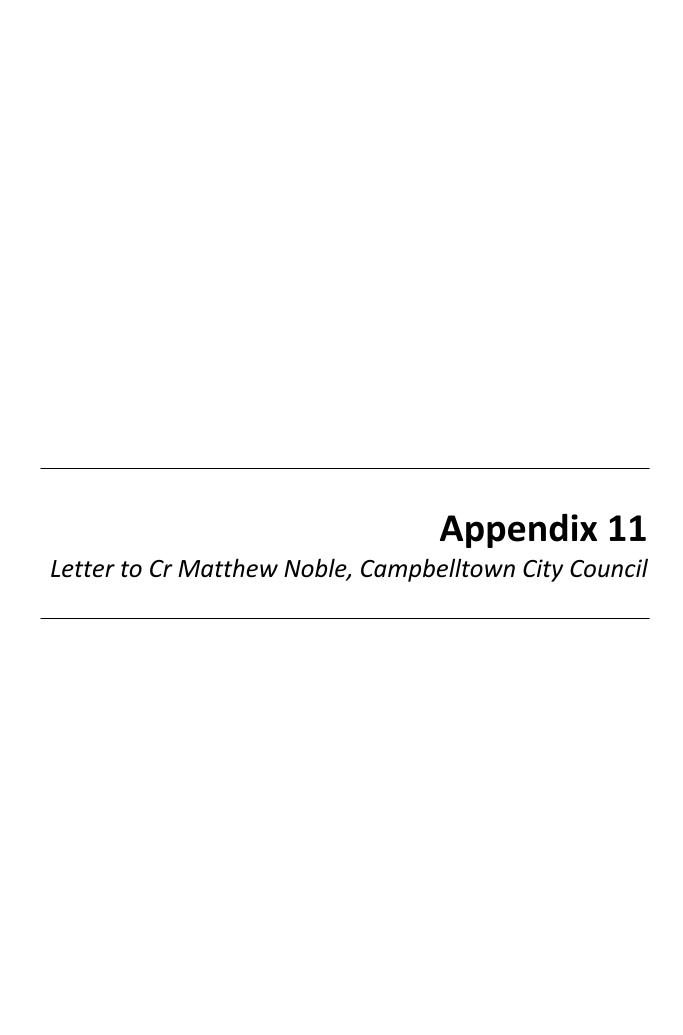
Thank you for your attention to this important matter.

Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council





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22 May 2025

Mr Matthew Noble Elected Member Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: <a href="mailto:cr.noble@campbelltown.sa.gov.au">cr.noble@campbelltown.sa.gov.au</a>

Dear Mr Noble

#### **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

The Adelaide Hills Council strongly opposes the proposed boundary change. We are concerned that it would fragment a cohesive and connected foothills community, reduce service efficiency, and impose long-term financial and operational consequences on both Councils—without clear, demonstrated benefits to affected residents.

More broadly, we are concerned about the precedent this proposal could set for boundary reform in metropolitan Adelaide. If councils begin to actively compete for residential areas, it risks fuelling unnecessary tension between neighbouring councils and undermining the spirit of regional collaboration. This kind of competition—at the community's expense—could divert



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Thank you for your attention to this important matter.

Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

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Appendix 12
Campbelltown City Council



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22 May 2025

Ms Therese Britton-La Salle Elected Member Campbelltown City Council 172 Montacute Road Rostrevor SA 5073

Email: cr.brittonlasalle@campbelltown.sa.gov.au

Dear Ms Britton-La Salle

#### **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

Adelaide Hills Council has lodged a formal submission in response to the proposal, which is enclosed for your reference. While we acknowledge your Council's interest in pursuing this change, we believe it is important that you are fully informed of our position and the broader implications for our community.

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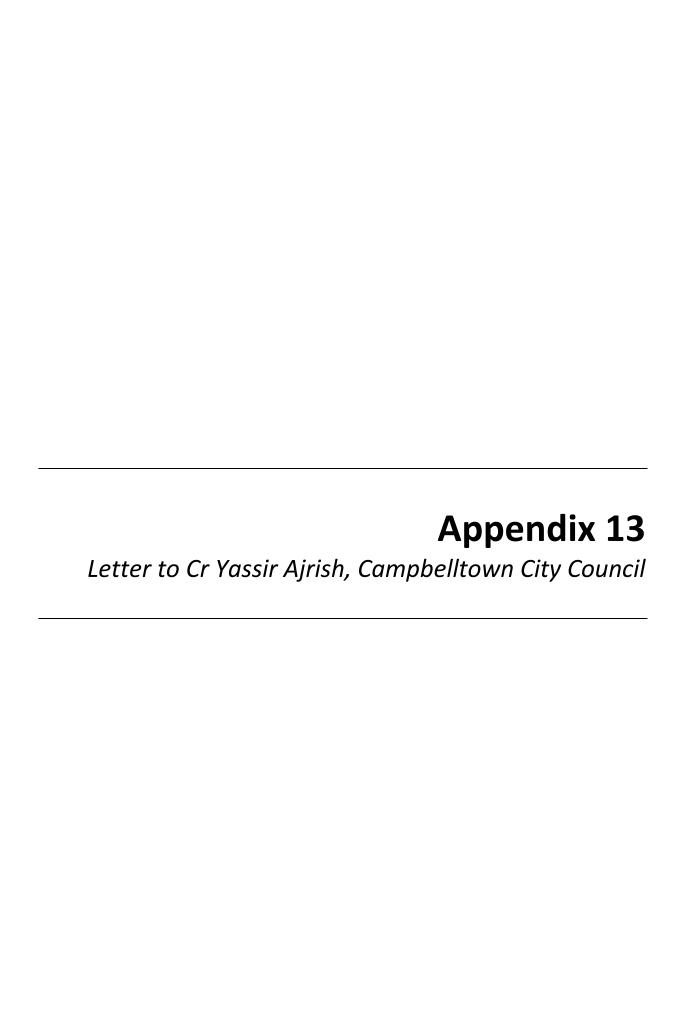
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**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council





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22 May 2025

Mr Yassir Ajrish Elected Member Campbelltown City Council 172 Montacute Road Rostreyor SA 5073

Email: cr.ajrish@campbelltown.sa.gov.au

Dear Mr Ajrish

#### **Re: Campbelltown City Council Boundary Change Inquiry**

I am writing on behalf of Adelaide Hills Council regarding the boundary change proposal your Council has submitted to the Local Government Boundaries Commission, seeking the transfer of approximately 738 properties in Woodforde and Rostrevor from the Adelaide Hills Council to Campbelltown City Council.

As you are aware, this proposal is now subject to an inquiry under the *Local Government Act* 1999, with independent investigators appointed by the Commission to assess its merits and prepare a report that will inform any recommendation to the Minister for Local Government.

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- 8. As society has changed, so has the concept of a 'community of interest'.
- 9. Daily routines are a matter of convenience and choice, not council boundaries.
- 10. Public facilities are for the use and enjoyment of all.
- 11. 'Quicker response times' by Campbelltown City Council is an unsubstantiated promise.
- 12. Campbelltown City Council makes long-term promises based on a short-term perspective.

We recognise that councils may from time to time explore changes they believe will benefit their communities. However, while the proposal has progressed to an inquiry, we respectfully submit that it lacks the evidence, community support, and long-term justification required to warrant implementation. In our view, the proposal risks dividing well-established communities, delivers no demonstrated benefit to affected residents, and imposes unnecessary cost and complexity on both councils.



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Thank you for your attention to this important matter.

Kind regards

**Greg Georgopoulos** 

Chief Executive Officer Adelaide Hills Council **Cr Mark Osterstock** 

Presiding Member Boundary Change Committee, Adelaide Hills Council

Appendix 1
Chair, Local Governmer commission, 20 June 202



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20 June 2025

Mr Rob Donaldson Chair South Australian Local Government Boundaries Commission GPO Box 2329 ADELAIDE SA 5001

Email: boundariescommission@sa.gov.au

Dear Mr Donaldson

### Re: Campbelltown City Council Boundary Change Inquiry – Public Access to Adelaide Hills Council's Submission and Supplementary Submission

We write on behalf of the Adelaide Hills Council regarding the Campbelltown City Council boundary change proposal currently under investigation by the Commission.

Adelaide Hills Council remains concerned that our original submission has not yet been made available on the Commission's website, particularly during the consultation period. As the directly affected council in this matter, we believe it is both reasonable and equitable that our position be accessible to the community during this phase of the inquiry.

We first raised this matter on 8 May 2025 via email: <a href="mailto:DHUD.BoundariesCommission@sa.gov.au">DHUD.BoundariesCommission@sa.gov.au</a>. In response, the Commission advised on 9 May that:

"When the Commission provides its report to the Minister and publishes its report and recommendations on its website, at that time all submissions received will be published as part of the report, including the submission from the Adelaide Hills Council."

While we understand this is the Commission's current practice, we remain concerned that withholding our submission during the consultation phase has limited the community's ability to access all relevant perspectives at this critical time. Unfortunately, as the consultation period has now ended, the opportunity for our submission to inform broader public understanding has now passed. We do, however, wish to place our concerns on the record. We foreshadow that we hold



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further concerns regarding the community consultation, which we will raise in separate communication with you.

We also take this opportunity to submit a supplementary submission for the Commission's consideration. This document builds upon Adelaide Hills Council's December 2024 submission and provides a structured assessment against the relevant legislative principles as provided for under Section 26 of the *Local Government Act 1999*.

We respectfully request that both our original and supplementary submissions be considered in full and made available on the Commission's website at the earliest opportunity.

Thank you for your consideration of this matter.

Yours sincerely

**Greg Georgopoulos**Chief Executive Officer

Adelaide Hills Council

**Cr Mark Osterstock** 

**Presiding Member** 

Boundary Change Committee, Adelaide Hills Council

enc: Supplementary submission from Adelaide Hills Council

cc: Ms Annetay Henderson-Sapir, Senior Manager – Advisory, BDO Australia

	Appendix 1
Letter to Mr Rol	Chair, Local Governme Ommission, 22 July 20



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22 July 2025

Mr Rob Donaldson Chair South Australian Local Government Boundaries Commission GPO Box 2329 Adelaide SA 5001

Email: boundariescommission@sa.gov.au

Dear Mr Donaldson

#### Re: Campbelltown City Council Boundary Change Inquiry –feedback on the consultation process

We write on behalf of the Adelaide Hills Council to provide feedback on the community consultation process undertaken as part of the Campbelltown City Council boundary change inquiry.

As noted in our letter dated 20 June 2025, Council has several concerns regarding the recent consultation process. Following the commencement of the consultation, Council received a number of concerns from residents regarding the accessibility, clarity, and structure of the YourSAy survey and associated engagement activities.

In response, Council undertook a review of the consultation materials and processes, informed by this community feedback. This review identified several areas where the consultation approach may not have fully supported meaningful and inclusive engagement.

#### 1. Survey design and question structure

Council received community feedback highlighting several issues with the YourSAy survey design and question framing, including:

- Lack of qualifying questions: the survey did not begin with basic respondent information such
  as name, suburb, or council area, making it difficult to contextualise and disaggregate
  responses by location.
- Ambiguity in terminology: the term "affected area" in Question 2 was unclear and potentially
  misleading. It implied that only residents of Rostrevor and Woodforde were impacted,
  despite the proposal's broader implications for the Adelaide Hills Council ratepayer base.
- Narrow interpretation of 'community of interest': Questions 5–9 appeared to adopt a limited view of 'community of interest', focusing primarily on service usage rather than broader social, cultural, and regional connections.





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- Lack of clarity in key questions: question 9 could have been more closely aligned with the language of Section 26(1)(c)(vii) of the *Local Government Act* 1999, which defines community of interest in more comprehensive terms.
- Potentially exclusionary wording: question 13 "Do you support the proposed change for your suburb?" risked excluding respondents who do not live in the two identified suburbs. A more inclusive phrasing would have been: "Do you support the proposed boundary change?"
- Unclear purpose of ranking exercise: the intent behind Question 14, which asked respondents to rank inquiry matters, was unclear. Why weightings were sought or how they will be used in the decision-making process, remains unclear.

#### 2. Survey integrity and data limitations

Council remains concerned about the integrity and reliability of the survey data. Notably:

- The YourSAy platform did not require respondents to provide a residential address or other location-based information, making it impossible to segment responses by suburb or to verify whether respondents resided within the affected area.
- There were no mechanisms in place to prevent multiple submissions from the same individual, either by using different email addresses or by completing both online and hard copy surveys.
- The hard copy survey lacked any respondent identification or tracking controls. Council submits that any analysis of survey results should clearly distinguish between online and hard copy responses to assist in assessing data integrity.

#### 3. Accessibility and timing issues

Council was advised that the YourSAy platform was temporarily unavailable on 28 May 2025, limiting public access during a key stage of the consultation. While technical issues are sometimes unavoidable, this outage was unfortunate.

Further, as raised with BDO on 11 June, Council is aware that live, aggregated survey results were publicly displayed on the YourSAy platform partway through the consultation. BDO has confirmed that this occurred due to default settings within the platform. However, Council remains concerned that this visibility may have influenced subsequent responses.

#### 4. Community forums

Council also has concerns about aspects of the community forums held as part of the consultation:

- Council staff observed that facilitators occasionally expressed personal views about the future of local government, including amalgamation, which may have influenced the tone and direction of the discussion.
- Council staff also noted instances where participants were interrupted or cut off by facilitators, raising concerns about whether the facilitation approach supported open and respectful dialogue.



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- The overall conduct of the forums gave the impression of a pre-determined agenda, rather than a neutral and inclusive consultation process.
- At times, discussion was dominated by a small number of participants, potentially limiting the diversity of views captured.
- The method for recording and documenting community feedback during the forums was unclear, leaving Council uncertain as to how this input will be reflected in the final report.
- The forums appeared to adopt a similarly narrow interpretation of 'community of interest' as noted in the survey.

Council acknowledges the importance of community views to this inquiry and submits this feedback for the Commission's consideration in its broader assessment of the boundary change proposal and the associated consultation process.

Should you require any further information, please do not hesitate to contact us.

Yours sincerely

**Greg Georgopoulos**Chief Executive Officer

Adelaide Hills Council

Cr Mark Osterstock

**Presiding Member** 

Boundary Change Committee, Adelaide Hills Council

Enc: A copy of the hard copy survey

cc: Ms Annetay Henderson-Sapir, Senior Manager – Advisory, BDO Australia

## **Appendix 16**

Letter from Mr Rob Donaldson, Chair, Local Government Boundaries Commission, 27 August 2025



GPO Box 2329 Adelaide SA 5001

Tel (08) 7133 1311 boundaries.commission@sa.gov.au

27 August 2025

Greg Georgopoulos Chief Executive Officer Adelaide Hills Council 63 Mount Barker Road STIRLING SA 5152

Dear Mr Georgopoulos

### Campbelltown City Council Boundary Change Inquiry – Feedback on the Consultation Process

I refer to your letter dated 22 July 2025 regarding the Adelaide Hills Council's (the Council) feedback on the Campbelltown City Council Boundary Change Inquiry consultation process.

The SA Local Government Boundaries Commission (the Commission) thanks the Council for its feedback and comments on the survey, the community forums and the YourSAy website.

The Commission received and discussed the Council's correspondence at its meeting on 19 August 2025.

The Commission has carefully considered the matters you have raised, including input from BDO as the Investigator and engagement facilitator. The Commission is satisfied that the Engagement Plan for the Campbelltown City Council Boundary Change Inquiry has been properly and responsibly implemented.

If you have further questions, please feel free to contact the Commission's Executive Officer, Mr Peter Ilee, on 7133 1311 or by email to boundaries.commission@sa.gov.au

Yours sincerely

Rob Donaldson

CHAIR

SOUTH AUSTRALIAN LOCAL GOVERNMENT BOUNDARIES COMMISSION

### **Appendix 17**

Submission to the Investigator of the Campbelltown City Council Boundary Change Inquiry from Josh Teague MP, Member for Heysen





BDO Services C/O Kyffin Thompson

E: CampbelltownBoundaryReview@bdo.com.au

#### Campbelltown City Council Boundary Change Inquiry - Submission

I write to make a submission to the Campbelltown City Council Boundary Change Inquiry regarding the proposal to transfer the suburbs of Woodforde and Rostrevor from the Adelaide Hills Council (AHC) to Campbelltown City Council (CCC).

As the Member for Heysen, I represent the majority of AHC's ratepayer base, from Castambul to Bradbury, and from Crafers West through to Verdun, including the principal population centres of Crafers, Stirling, Aldgate, Heathfield and Bridgewater.

The CCC proposal would see approximately 738 properties in the foothill suburbs of Woodforde and Rostrevor transferred from AHC to CCC. Notably, the proposal excludes the neighbouring AHC suburb of Teringie, despite its clear geographic and community alignment with the areas under consideration. This selective approach risks isolating Teringie and undermining existing community connections.

The proposed boundary change would result in an immediate reduction of nearly \$2 million per year in AHC's rate revenue. This would place significant upward pressure on the rates paid by remaining AHC residents. CCC ratepayers may also face additional and unforeseen costs associated with governance transitions and asset transfers.

More importantly, the planning and zoning systems of the two councils differ significantly. AHC's framework reflects the semi-rural, low-density character of the foothills, focusing on the preservation of open space, native vegetation and larger allotment sizes. CCC's system, in contrast, is designed to support metropolitan growth, allowing for higher-density housing and smaller lots. Transferring Woodforde and Rostrevor to CCC would create a real risk of future development that is inconsistent with the character and expectations of the local community.

Community opposition to the proposal is strong and consistent. Surveys conducted by AHC, as well as CCC's own commissioned research, indicate that support for the proposal sits between just 28 and 35 percent. The majority of residents wish to remain part of AHC. This view has been clearly expressed by both the Woodforde and Morialta Residents' Associations.

For these reasons, I oppose the proposed boundary change and respectfully urge the Commission not to recommend its approval.

Yours sincerely,

Josh Teague MP Member for Heysen

June 2025

## **Appendix 18**

Submission to the Investigator of the Campbelltown City Council Boundary Change Inquiry from the Morialta Residents' Association



I Marola Avenue, Rostrevor 5073 • 8337 3264

# Campbelltown City Council Boundary Realignment General Proposal Morialta Residents' Association Submission – June 19, 2025

The Morialta Residents' Association has operated continuously since its establishment in 1968, representing the interests of 126 ratepaying households in the Adelaide Hills Council section of Rostrevor.

Residents and ratepayers of Morialta-Rostrevor are firmly opposed to Campbelltown City Council's proposed boundary realignment with the Adelaide Hills.

Both Councils have surveyed residents of the affected areas in the recent past, with virtually identical results recording majority opposition in each case. Campbelltown Council ignored this clearly expressed community opinion and proceeded to pursue boundary realignment.

The MRA submits that BDO, and subsequently the Boundaries Commission, should not find in favour of the CCC proposal or recommend to the Minister for Local Government that the Boundaries be changed because the proposal fails to meet a number of specific requirements of the Local Government Act 1999 section 26:

- There is a demonstrated lack of majority support for the general proposal and boundary reform in the area within the affected, as shown in the survey results of the two Councils.
   The realignment would not avoid significant divisions within the community.
  - [Section 26(1)(c)(i)] In fact, the proposal has triggered widespread opposition to Campbelltown Council's behaviour, tactics and values which will leave affected residents deeply resentful of being forced into that Council area against their will. CCC has treated the potentially relinquishing Council with disdain, ignoring their requests for a deputation for months, dismissing it in a hostile manner and has ignored and censored community opposition.
  - Campbelltown City Council can have no realistic expectation that this target community will not be deeply divided from its existing core should realignment occur.
- 2. Campbelltown Council's own professionally-conducted 2020 McGregor Tan survey of affected residents did not establish that there are significant communities of interest of an economic, recreational, social, regional or other kind. [Section 26(1)(c)(vii)]
- 3. Consultation by Campbelltown with affected residents has consisted solely of marketing materials with no face-to-face public meetings, with the exception of a one-hour information session run on

May 26, 2025, at the instigation of the Woodforde Residents' Association, and midway through the public consultation period.

- 4. Support of the Adelaide Hills Council for the general proposal is totally lacking it has unanimously voted to oppose it on several occasions.
- 5. There are clear financial implications for the Adelaide Hills Council, which stands to lose significant rates revenue.

**In addition:** Campbelltown's submission ignores the AHC area of Teringie, immediately adjoining Woodforde, leaving an illogical narrow "peninsula" of AHC responsibility abutting the boundary of Burnside Council.

### 1. COMMUNITY DIVISONS - SURVEY RESULTS - LACK OF SUPPORT

Survey results	Campbelltown 2020		S Campbelltown 2020 Adelaide Hills 2019		Hills 2019
	Oppose	Support	Oppose	Support	
Overall	62%	35%	65%	28%	
Woodforde	53%	44%	52%	42%	
Rostrevor- Morialta	77%	21%	81%	15%	

The 2019 Adelaide Hills Council survey was proceeded by a public meeting of residents of both Woodforde and Rostrevor, convened by the AHC at Rostrevor College. The AHC approached this meeting with an open mind, without any attempt to convince residents to necessarily stay with the AHC but to establish what residents actually wanted. That public meeting called for a survey which was subsequently held in November and December 2019.

The results of that survey were subsequently dismissed by Campbelltown as being unreliable and potentially biased and it chose to conduct his own professional and independent survey.

But it first wrote individual, tailored letters to residents, based on data from the Department of Planning, Transport and Infrastructure, detailing the full names and addresses of all owners and the current valuation record for each property in Morialta and Woodforde.

This letter of October 26, 2020 sought to warm up potential survey respondents by advertising the prospect of "lower rates".

The Campbelltown survey was subsequently launched in early November, preceded by glossy brochure and flyer drops, plus professionally-produced videos by Mayor Whittaker and former Mayor Brewer.

Before the survey closed in early December, CCC distributed a last-minute promotional flyer urging a "yes" vote in the survey, on day 1 of the Statewide Covid lockdown, while simultaneously shutting down all of its own services to the public.

These surveys of affected residents by both CCC and AHC both recorded substantial majority opposition. However, Campbelltown ignored this and voted at its April 6, 2021 meeting to submit a Stage 2 proposal.

#### Campbelltown's survey methodology

The McGregor Tan survey was distributed by post to 759 AHC residents and ratepayers and a total of 222 residents and ratepayers of AHC responded. (29%)

Survey responses could only be made online to MT using a unique pin, or by filling out the delivered hard copy with its unique identifying barcode and returning the survey to MT. Only one response per household was permitted. This was a precisely targeted, professional survey.

No such limit was placed on respondents to CCC's online and paper form survey which was aimed at its own existing residents and ratepayers.

As indicated by the 'sampling tolerance' section of McGregor Tan's report, the result which found the majority of residents are against the proposal is statistically significant with a 95% confidence level. This is the same degree to which the IPCC is certain that humans have caused most of the global warming in recent years.

Despite the integrity of the survey methodology used by McGregor Tan, Campbelltown ignored the results and pushed ahead.

#### CCC's survey of its own community

The results of Campbelltown's survey of its own existing community on the question of boundary change were dramatically less convincing but were used to justify its continued pursuit of the takeover.

This survey, via CCC's own online survey platform and on paper forms, asked just one question in an attempt to understand whether they supported Council further investigating the proposed boundary realignment.

In fact, the claimed 80% Campbelltown resident survey support for the move continues to be quoted by Campbelltown in council meetings, the press and in its submissions to the Boundaries Commission as a justification for its boundary change campaign.

To be precise that was 80% of the 164 Campbelltown residents who actually responded to a simple onequestion survey back in 2021 – out of a total population of more than 53,000.

Just 0.3% of Campbelltown residents expressed an opinion on the matter and 0.25% thought the takeover was a great idea!

Yet Mayor Whittaker told her council in August 2024: "80% of the people in Campbelltown support our request for a boundary change, very strongly in favour."

To push this fanciful line, based on such a tiny survey sample, totally ignores the reality of self-selection bias.

The "survey" advertised for respondents in the daily press public notices, on a couple of streetside banners and a few corflutes, as well as by direct mailout to its ratepayers who lived nearby to the Hamilton Hill development – and who it no doubt calculated might be a handy anti cohort.

That's in stark contrast to the survey methodology employed by the Adelaide Hills Council in 2019 and Campbelltown itself in 2020, when they both directly targeted their surveys of Morialta and Woodforde to affected residents, with material individually addressed to each ratepayer.

No chance of self-selection bias then. Just straight answers — but survey answers which did not suit Campbelltown's agenda.

#### Significant community divisions

Campbelltown Council itself is aware of the depth of feeling and division it has already created. *CCC Staff rep[ort, April 6, 2021]* 

"Residents who strongly oppose the boundary realignment and are passionate about staying as part of AHC may feel a sense of loss, in moving to Campbelltown Council."

Affected residents have cited the following as factors already contributing to community division as a result of CCC's actions:

- No public engagement, no face-to-face public meetings called by Campbelltown, with the exception of just one called not by CCC but by the Woodforde Residents' Association and held on May 26, 2025.
- A concerted public relations campaign mounted by CCC from the very beginning, casting affected residents as "freeloading" on that Council's services, a claim they reject.
- Disrespect shown by CCC in delivering promotional material directly to affected households during the November 2020 Covid-19 lockdown, when all of its own offices and services were shut down for public safety.
- Dismissive treatment of the AHC deputation to CCC at its June 2, 2020 meeting.
   AHC Mayor Jan-Claire Wisdom and Deputy Mayor Nathan Daniel had been trying for several months to present the deputation but had been repeatedly refused until then an online meeting rather than in front of a live, public forum. It was clear from the conduct of the meeting that Campbelltown already had a predetermined decision to reject the deputation's submissions before it had even heard them.
- Banning and/or blocking or deleting of legitimate comment by affected residents on various CCC social media sites, including that of Mayor Whittaker and the Council itself.

#### 2. COMMUNITIES OF INTEREST

Campbelltown's McGregor Tan survey was almost exclusively designed in an attempt to establish communities of interest. It asked residents "how frequently do you engage in the following activities in the Campbelltown City Council area?"

It reported that the top activities engaged in to some degree were: [McGregor Tan report, page 22]:

- Shop in supermarkets, specialty shops, or purchase dine in or takeaway (92%)
- Visit local parks and playgrounds (73%)
- Attend medical/specialist appointments (59%)
- Visit the Campbelltown Library (58%)

It is highly likely that BDO's *yourSAy* online survey will produce similar results, but this is hardly surprising. In short, a lot of residents do some shopping in the Campbelltown City Council area. They also shop in Burnside and Adelaide.

A very large number of residents in Hectorville, Tranmere and the CCC portion of Magill do their shopping at the major Coles / Kmart shopping centre in Firle, right on the boundary in the adjoining council area of Norwood, Payneham and St Peters. Other Campbelltown residents visit the Marden Shopping Centre. Burnside ratepayers resident in Magill use the Magill shopping centre in Campbelltown.

If this is the principal logic supporting Campbelltown City Council's proposed boundary realignment, then numerous other potential boundary adjustments exist all across metropolitan Adelaide.

Supermarkets, petrol stations, restaurants etc are all private enterprises – nothing at all to do with Council. Libraries are significantly funded by the State and are part of the OneCard network, interchanging books constantly all around the State.

The quotation of services statistics is completely worthless, as there is no basis upon which to compare them. Campbelltown's own survey results contained a lot of detail designed to suggest there is high use of shops and parks etc.

However, the numbers are meaningless without context. It is not possible to tell if the numbers are high or low, as compared with other residents or other Councils.

There is no comparison data to draw on – e.g. consider the percentage of CCC residents who shop in the CBD or neighbouring Council areas, visit Morialta Park or other parts of the Adelaide Hills, or whose children attend schools in the Burnside or Norwood Payneham Saint Peters Council areas or others.

These numbers illustrate nothing more than the fact that residents living close to any Council boundary shop, dine or recreate across borders.

#### 3. LACK OF CONSULTATION

[CCC's Staff report to Council, April 6, 2021]

"Council consulted with both the relevant AHC residents, and Campbelltown residents in November 2020, working with information publicly available and limited knowledge of residents most impacted by this proposal as data still had not been shared. Both consultations closed in early December."

This was not consultation. It was a heavily weighted "survey" immediately preceded by an intense marketing campaign of brochures, flyers and professionally-produced videos.

The claim presented to Campbelltown Councillors before their vote to proceed with a boundary change application that CCC worked with "publicly available information and limited knowledge of impacted residents" was false and misleading to Councillors.

The CCC was given a complete data set from Department of Planning, Transport and Infrastructure, ahead of its marketing campaign. This was not and is not "publicly available information."

This data set detailed the full names and addresses of all owners and the current valuation record for each property in Morialta-Rostrevor and Woodforde.

Armed with the Valuer-General's latest capital value for each property, it could then make a precise calculation of the extent of its potential rates windfall. And it could and did write directly to residents with tailored, individual letters, aiming to persuade them to agree to annexation from the Adelaide Hills.

What other "knowledge" of impacted residents could CCC have required other than name and address and assessed capital value of properties?

Mayor Whittaker personally door-knocked residents in both Morialta-Rostrevor and Woodforde, in the period after survey papers had been distributed by McGregor Tan in an obvious attempt to influence how residents responded. This was campaigning, not consulting.

Despite this intense effort, Campbelltown's own survey returned the no vote detailed above.

#### Campbelltown's delaying tactics

CCC signalled its intention to pursue a boundary claim as early as March 6, 2018, when it received a staff report recommending application, in anticipation of the January, 2019 start of the new legislation. But since then Campbelltown delayed and avoided public consultation.

Its staff report to the April 6, 2021 meeting sought to explain this in part:

"As a result of the devastating bushfires in the Adelaide Hills in December 2019 and January 2020, Campbelltown City Council Staff decided to postpone engagement with the AHC residents to enable AHC to have some recovery time during this period. Subsequent to that, the COVID-19 pandemic arrived, and again a decision was made to postpone further work on this project during that time."

The Adelaide Hills bushfires in the Cudlee Creek area had absolutely no practical effect on Woodforde and Morialta-Rostrevor residents, any more than it did on CCC residents or those of Enfield or Noarlunga. Why delay "engagement"? This was simply spin by CCC staff.

Campbelltown was clearly engaging in a numbers game, banking on a new demographic moving into the Hamilton Hill section of Woodforde.

The longer the boundary review process could be dragged out, the more new residents of the still-developing Hamilton Hill estate would be drawn in to the consultation process.

#### 4 & 5 ADELAIDE HILLS COUNCIL

Adelaide Hills Council repeatedly expressed its opposition to Campbelltown's proposal, both in public statements and in submissions and personal deputations to the CCC.

It wrote to the Local Government Minister seeking legislative change to amend existing guidelines so that affected residents and relinquishing councils are consulted and their views properly considered before a council-initiated Stage 1 submission is ever lodged with the Boundaries Commission.

AHC also signalled its intention to challenge Campbelltown's application should it reach Stage 3, indicating that it would employ a qualified local government lawyer to help frame its response.

This indicated there would be further costly, time-consuming and distracting burdens placed on both Councils and their ratepayers if the proposal proceeded further.

#### TERINGIE NOT INCLUDED IN CAMPBELLTOWN'S SUBMISSION

BDO and the Commission must address Campbelltown Council's reasons for not including the adjoining area of Teringie in its claim.

If Campbelltown Council is not just pursuing rates revenue and is acting out of concern for "isolated" residents allegedly remote from Adelaide Hills Council services are sharing a "community of interest", why isn't it claiming the adjoining suburb of Teringie as well?

A straight line continued along the eastern side of the proposed boundary realignment would include hundreds of residential properties in Teringie. Why is this not attractive to Campbelltown?

Its proposed boundary adjustment would still leave a



"stranded" peninsula of Adelaide Hills responsibility between Teringie's northern border with Hamilton Hill / Woodforde and the Burnside Council's boundary running along the southern side of Magill Road and Old Norton Summit Road.

By excluding Teringie, the argument that Campbelltown is aiming to relieve the Adelaide Hills Council of the need to service an area so "remote" from Stirling is shown to be worthless. Don't these people in Teringie, who live only a hundred metres or so further south, also share the same alleged "community of interest and values" with Campbelltown that the residents of Woodforde and Morialta-Rostrevor are claimed to?

There are 148 privately-owned properties within the lower, residential zone of Teringie and 203 in the Hills face zone sector, a total of 351. Campbelltown has drawn its proposed boundary line along the New Norton Summit road because that's enough to capture the more densely-stacked rates revenue of Hamilton Hill as well as Woodforde.

#### **Rostrevor College**

The proposed boundary realignment also takes in Rostrevor College, to which many of Campbeltown's Councillors past and present, as well as senior staff, have close personal links. Curiously, bringing Rostrevor College into the Campbelltown Council area is prominently listed in its executive summary as a key justification for boundary change.

It is significant that Campbelltown's Chief Executive Officer is a former Board Member of Rostrevor.

It argues that boundary change would "formalise the strong relationship that exists between Rostrevor College and Campbelltown" without explaining why this needs to be "formalised", why it could only occur if the boundary was changed and what the real benefit to Campbelltown would actually be.

#### CLAIMED USE OF SERVICES, PRESSURE ON INFRASTRUCTURE

Campbelltown Council's justification for boundary change relies very heavily on the claimed use of its services and infrastructure and the consequent costs it says it has to bear.

The Morialta Residents' Association expects that BDO and the Commission will demand and publish a detailed financial breakdown and analysis of all of these costs as presented by Campbelltown to support its application. This includes, but is not limited to, the areas of:

- Road maintenance and repair
- Stormwater runoff damage and repair
- Stormwater management infrastructure installation
- Traffic management and parking
- Cost of street lighting on shared roads, and footpaths
- Use of the Campbelltown public library and ARC
- Wear and tear on Campbelltown's public parks and other facilities said to be used by our residents

#### **Stormwater**

Campbelltown says it faces costly drainage upgrades in Third Creek and needs to our rates to fix it all, as consequence of stormwater run-off from our areas, particularly Hamilton Hill.

But it conveniently makes no mention of the fact that water flows downhill everywhere, from suburb to suburb, all the way to the sea.

Third Creek also drains the intensely developed Campbelltown Council areas of Tranmere and Magill, where infill continues on a massive scale.

All of this flows into and through the neighbouring Norwood Payneham St Peters Council area, where millions of dollars have been spent upgrading drainage in the last few years coping with Campbelltown's own runoff.

CCC has offered no engineering, topographical or hydrological data to support its stormwater claims and must be required to provide this in independently-sourced detail before the proposal can be endorsed by BDO and the Commission or recommended to the Minister.

Campbelltown Council has approximately 2.3 km of Third Creek while NPSP has 2.6 km.

Third Creek drains the intensely developed CCC areas of Tranmere and Magill, where infill continues on a very large scale. All of these flows into and through the NPSP Council area.

The managing director of Kite Properties the developers of Hamilton Hill, has rejected Campbelltown's public stormwater claims in an interview with *The Advertise*r on July 26, 2024, explaining that the development had instead reversed run-off issues:

"More overflow came off that site before we started the development," Mr Damon Nagel said.

"What I'm calling BS is this 'we need to put in extra stormwater infrastructure because of this development'—that it absolutely 100 per cent incorrect."

He said two new stormwater basins within the 6ha park now captured run-off and released it slowly.

"If they need to do additional stormwater collection that's because their current infrastructure was insufficient to begin with – and or has deteriorated over time and they have to spend money on maintenance," he said.

"They are conveniently using this as a reason to have a go – ultimately this is a grab for rates."

#### Traffic and local road use

Campbelltown Council's claim that local road use by AHC residents is a further justification for its boundary application is not supported by facts or usage data.

Virtually all of the major exits from Woodforde and the Morialta area of Rostrevor are State Government roads or jointly maintained by both Councils.

The short, 800 metre stretch of Stradbroke Rd from the Arcoona Ave corner down to the roundabout at Montacute Rd is the only section of CCC-funded bitumen that residents of the takeover target areas need to use to exit. And only then if they choose to commute to the north, rather than south and west, which takes them on roads financed by the State or jointly funded both councils.

It is apparently not an issue for Campbelltown's own ratepayers to travel to the City, traversing Norwood-Payneham-Saint Peters, or head for the Hills via Burnside, or go to work in the elsewhere.



#### PLANNING CONTROLS, HOUSING INFILL AND GREEN SPACE

Campbelltown Council has continually dismissed residents' concerns over changes to planning controls for this area which would result in more intense urban infill.

It repeatedly says that this is solely a matter for State Government control, over which it has no influence.

Campbelltown Council's promise to adopt the same planning protections as we currently enjoy under the Adelaide Hills Council is of little comfort to residents who fear rampant development will blight both Woodforde and Morialta-Rostrevor.

The SA Planning & Design Code's protections, specifications and overlays for our area currently very closely mirror those of the Adelaide Hills Council's former Development Plan.

However, while Campbelltown has made a "no change" promise, we know that Councils – and anyone, any developer with an interest in land in SA – is still be able to commence a Code Amendment under the new system at any time.

Any developer is free to approach a Council to undertake a Code Amendment on their behalf. And any Council is then free to itself be the proponent and to recover any costs from the developer.

Residents simply have no faith that Campbelltown would ever stand up in our interests and argue the point with the State Government and the Planning Commission to resist such changes.

It is a question of trust versus track record! We can't trust Campbelltown but the Adelaide Hills Council has a proven track record in this area.



Developers' attempts to have the Hills Face Zone boundary shifted and a large scale residential development permitted within the Morialta section of Rostrevor and within the Hills Face Zone, via a proposed Privately-funded Development Plan Amendment, didn't get past first base in 2016.

This would have resulted in more than 40 new houses in upper Spring Gully, and more across the ridge above, overlooking the city and deep within protected the Hills Face Zone.

The plans were roundly rejected by the Adelaide Hills Council at the urging of our residents.

But there are genuine and well-founded doubts that this bid by developers would have been rejected had it been Campbelltown Council making the decision. There are also strong fears in our community that such a proposal would be successfully re-launched under future Campbelltown Council governance.

#### **SUMMARY**

Campbelltown City Council has ignored frequently-expressed majority community opposition, despite claiming that "we listen to our community."

This will result in unnecessary community division should these areas be forced against their will to join a Council they reject.

After more than six years of being ignored and their concerns dismissed, residents of this area have no confidence that Campbelltown will ever genuinely consult them in the future.

### **Appendix 19**

Adelaide Hills Council Supplementary Submission to the Local Government Boundaries Commission and copied to the Investigator of the Inquiry

### Supplementary Submission

Inquiry into Campbelltown City Council Boundary Change Proposal

**June 2025** 



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### 1. Executive Summary

This supplementary submission is provided by the Adelaide Hills Council in response to the Campbelltown City Council boundary change proposal currently under investigation by the South Australian Local Government Boundaries Commission (the Commission). It builds upon Adelaide Hills Council's initial submission lodged in December 2024 and provides a structured assessment of the proposal against the principles set out in Section 26 and Section 31(3)(b) of the *Local Government Act* 1999 (the Act).

Adelaide Hills Council maintains that the proposal fails to meet the statutory criteria for boundary reform and gives rise to significant concerns not only for the directly Affected Area—Rostrevor and Woodforde—but for the entire Adelaide Hills Council district.

The proposal would result in the removal of over 700 properties, including Hamilton Hill, one of the few high-density residential areas within the Adelaide Hills Council. This would reduce Council's rate base by approximately 3.76 per cent, placing increased financial pressure on the remaining ratepayers and compromising the Council's long-term ability to maintain service levels and deliver infrastructure across the district. The loss of this revenue cannot easily be offset due to planning restrictions under the Greater Adelaide Regional Plan, which limits future residential growth opportunities in the region.

Moreover, the submission highlights that the proposal disrupts a well-functioning, place-based service model. Adelaide Hills Council provides tailored services that reflect the area's unique geography, bushfire risk, and semi-rural character—services that are not easily replicated by a metropolitan council operating in a compact, urban environment. Campbelltown City Council has not demonstrated the capability or resourcing required to maintain the same level of emergency preparedness, environmental stewardship, or community engagement that Adelaide Hills Council currently delivers.

Importantly, the proposal does not have broad community or regional support. This opposition reflects strong community identity, connection to the Hills region, and a lack of confidence that the proposed transfer would provide meaningful benefits.

The submission also notes that the effects of the proposal would ripple beyond the Affected Area. It would undermine Adelaide Hills Council's financial sustainability, erode regional partnerships, and set a concerning precedent for future boundary changes.

In summary, Adelaide Hills Council respectfully submits that the proposed boundary change fails to meet the legislative intent of structural reform and urges the Commission to reject the proposal in the interests of fair, effective, and sustainable local government. Council's supplementary submission reinforces this view with a focused account of its tailored service delivery in Hamilton Hill and the broader foothills area—demonstrating that residents are already well served under the current arrangements and would face tangible risks if transferred to a metropolitan model not designed for this context.

## 2. Assessment against Section 26 of the Local Government Act 1999

#### 1. Section 26(1)(c)(i)

"the resources available to local communities should be used as economically as possible while recognising the desirability of avoiding significant divisions within a community;"

From a servicing and community development perspective, Adelaide Hills Council views its foothills areas of Rostrevor, Woodforde, and Teringie as one cohesive and contiguous community within the broader Adelaide Hills region. The proposed boundary change would remove Rostrevor and Woodforde, and isolate Teringie, from this long-established natural and social connection.

This outcome would undermine both economic efficiency and community cohesion. Under the current arrangements, Adelaide Hills Council is able to deliver services to these three suburbs holistically, with a tailored focus on environmental stewardship, bushfire preparedness, and support for community-led events, services which align with the semi-rural and bushland character of the area. Fragmenting the region would complicate service delivery, create inefficiencies, and diminish the economies of scale currently achieved.

More broadly, Adelaide Hills Council's vision for the foothills—developed through local conversations with residents of Rostrevor, Woodforde, and Teringie—is one of preservation and place-making. This vision focuses on protecting the natural landscape, enhancing public spaces, and strengthening the social fabric of these interconnected communities. These priorities were clearly articulated by residents themselves during an April 2024 Community Forum run by Adelaide Hills Council, where participants expressed a strong connection to nature, appreciation for local wildlife, and a shared desire to maintain the unique character and amenity of their neighbourhoods.<sup>1</sup>

In contrast, Campbelltown City Council's proposal implies a connection with suburban Adelaide, risking the identity and aspirations of foothills residents, and creating a significant and unnecessary division within the community.

#### 2. Section 26(1)(c)(ii)

"proposed changes should, wherever practicable, benefit ratepayers;"

It is Adelaide Hills Council's submission that the reference to ratepayers in clause 26(1)(c)(ii) of the Act requires the Inquirers to consider the impact of the proposal on all ratepayers in Adelaide Hills Council and Campbelltown City Council, not just ratepayers in the Affected Areas. In geographically large Councils with interspersed townships (such as Adelaide Hills Council). It is a universally accepted truth that the rates from higher density areas subsidise services across the Council area, particularly for an extensive road network and asset holding cross the Council (over 50 townships in Adelaide Hills Council). Solely focusing on the place based 'benefits' to rate payers in the Affected

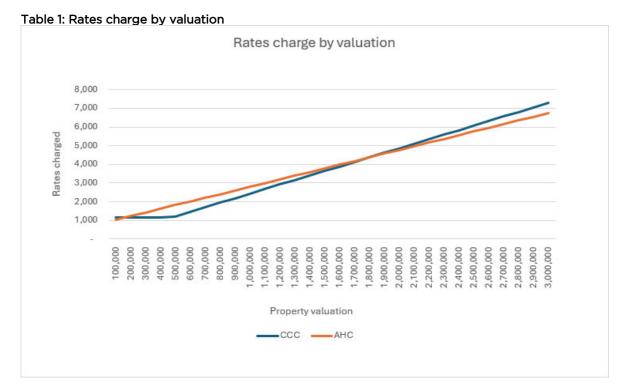
<sup>&</sup>lt;sup>1</sup> Community Forum Outcomes Report April 2024

Areas would provide a false understanding of the impacts of any change on ratepayers across the Council's affected by the proposal.

Crucially, the impact of this proposal extends beyond the Affected Area. The removal of a significant residential area from Adelaide Hills Council's rating base would affect the financial sustainability of the Adelaide Hills Council as a whole. Council's fixed costs would remain, but would need to be absorbed by a smaller pool of ratepayers, leading to increased rates or a reduction in services across the district.

There is no compelling evidence that the proposed boundary change would deliver tangible benefits to ratepayers in the Affected Area. While the proposal makes general claims about service improvements, these are not supported by a clearly defined problem or detailed service modelling. In fact, the disruption and transition costs associated with a boundary realignment—combined with service duplication, administrative overheads, and the loss of existing service efficiencies—are likely to result in poorer outcomes for all affected communities.

For residents in the Affected Area, the financial benefits are also questionable. Rate modelling conducted by Adelaide Hills Council indicates that properties with higher capital values may face increased rates under Campbelltown City Council (see Table 1 below).



Source: Public rates data from AHC and CCC

At the same time, these residents risk losing access to a service model specifically designed for the foothills context, including bushfire preparedness and environmental protections.

Adelaide Hills Council has deep operational knowledge of this terrain, having worked closely with local CFS brigades, landholders, and government agencies to manage risk and plan for emergencies. Transitioning to Campbelltown City Council could compromise the level of service and local knowledge that is critical in emergency situations.

In summary, the proposal does not clearly benefit ratepayers—either in the Affected Area or across the broader Adelaide Hills Council region. On the contrary, it risks financial disadvantage, reduced service quality, and increased vulnerability, particularly in bushfire-prone areas.

#### 3. Section 26(1)(c) (iii)

"a council should have a sufficient resource base to fulfil its functions fairly, effectively and efficiently;"

The proposed removal of over 700 properties from the Adelaide Hills Council would reduce its rate base by approximately 3.76 per cent. This is not a marginal adjustment. It represents a significant erosion of the council's financial foundation and threatens its long-term capacity to deliver services equitably across the district.

Hamilton Hill is uniquely important within the Adelaide Hills Council. Unlike the majority of the council area, which is semi-rural and composed of small towns and low-density housing, Hamilton Hill is the is the highest density residential area within Adelaide Hills Council. This makes it a critical contributor to the council's rate revenue. Its loss would disproportionately affect Adelaide Hills Council's financial sustainability, as there are limited opportunities to replace this revenue elsewhere.

Under the Greater Adelaide Regional Plan (GARP), urban expansion in Adelaide Hills Council is constrained by Environment and Food Protection Areas (EFPA) and character preservation legislation, which limits the release of new greenfield land to safeguard areas of rural, landscape, environmental or food production significance.<sup>2</sup> While local infill and township growth may offer some scope, replacing the loss of the rates revenue of Hamilton Hill would prove challenging. The GARP notes that by 2051 the Adelaide Hills region is anticipated to accommodate more than 128,000 people which will be primarily "driven by Greenfield growth in and around Mount Barker,"<sup>3</sup>, which is part of Mount Barker District Council, not Adelaide Hills Council.

Aside from Mount Barker, there are no additional growth areas identified for the Hills region other than "small-scale infill development or minor expansion of existing townships." The removal of Hamilton Hill from Adelaide Hills Council could reduce Council's capacity to generate rates revenue, placing increased pressure on remaining ratepayers leading to service reductions or rate increases.

In short, this proposal undermines the council's ability to function fairly, effectively and efficiently, in direct contradiction to the principles the Commission is seeking to uphold.

#### 4. Section 26(1)(c) (iv)

"a council should offer its community a reasonable range of services delivered on an efficient, flexible, equitable and responsive basis;"

Adelaide Hills Council has consistently demonstrated its capacity to deliver a broad and responsive range of services tailored to the needs of its geographically diverse and environmentally sensitive region. In the Affected

<sup>&</sup>lt;sup>2</sup> Greater Adelaide Regional Plan, 2025, Page 18

<sup>&</sup>lt;sup>3</sup> Greater Adelaide Regional Plan, 2025, Page 301

<sup>&</sup>lt;sup>4</sup> <u>Greater Adelaide Regional Plan, 2025</u>, Page 305

Area-particularly in Hamilton Hill-Council provides a range of targeted, placebased services that directly respond to community needs and expectations.

Recent works in Hamilton Hill have included:

- Extensive road line marking and traffic safety upgrades, including repainted and extended markings at key intersections such as Glen Stuart and Morialta Road, Kintyre Road, Heather Avenue, and Glengarry Drive, with further works scheduled before end of June 2025.
- Lighting upgrades within the Lewis Yarluperka O'Brien Reserve, with new spotlights installed beneath feature trees and linked to a new control board, enhancing evening amenity and safety.
- Mulching and landscaping maintenance across garden beds in public reserves, with organic mulch applied in March 2025 and a commitment to ongoing maintenance to a high standard.
- Footpath repairs within the reserve areas, addressing erosion and uneven surfaces.
- Ongoing verge maintenance consultations, with options offered to residents including council-led maintenance, self-maintenance, or conversion to parking, and feedback being incorporated into a long-term verge improvement plan.
- Public consultation on the barbecue and shelter at Lewis Yarluperka O'Brien Reserve, with feedback helping shape Council's decision to retain the current location and informing plans for future amenity upgrades.
- Responsive parking, with patrols and enforcement regularly conducted. to address safety or urgent concerns such as illegal parking.
- Ongoing negotiations with the developer to ensure that all infrastructure meets required standards before formal handover, in order to minimise any future burden on ratepayers.

These initiatives reflect Council's proactive approach to community engagement and responsive local service delivery. Council has worked closely with Hamilton Hill residents—holding consultations, conducting site works, and updating local infrastructure.

More broadly, residents in the Adelaide Hills Council, including the Affected Areas, benefit from a region-wide network of community services, including access to several libraries and community centres, community transport for eligible residents, and support through the Commonwealth Home Support Program.<sup>5</sup>

Adelaide Hills Council is also a national award-winner for its disaster resilience work, delivering preparedness programs and emergency management in close collaboration with CFS and other partners.<sup>6</sup> These programs reflect the bushfire and flood risks in the area and have been developed through lived experience, including the Cudlee Creek and Cherry Gardens bushfires.

In contrast, there is no compelling evidence that Campbelltown City Council would be able to deliver these services more effectively—or maintain the level

<sup>&</sup>lt;sup>5</sup> Seniors • Adelaide Hills Council

<sup>&</sup>lt;sup>6</sup> Hills program wins national Resilience Award • Adelaide Hills Council

of responsiveness and contextual knowledge that Adelaide Hills Council has cultivated. Campbelltown's service model is suited to a compact, urbanised setting and lacks the structures or experience to manage the delivery challenges presented by a dispersed, bushfire-prone foothills community.

For Campbelltown to deliver comparable services, it would require significant investment in skilling up staff, establishing new operational procedures, and developing local knowledge and networks—none of which currently exist within its urban service delivery framework. It is therefore highly questionable whether Campbelltown City Council could maintain, let alone improve, upon the level of tailored support and bushfire preparedness that Adelaide Hills Council currently provides.

In short, Adelaide Hills Council has proven its ability to serve this area with care, flexibility, and place-based expertise. The proposed boundary change would replace this with a more centralised model, likely to be less attuned to the needs of foothills residents and less equipped to address the risks and complexities of the local environment.

#### 5. Section 26(1)(c) (v)

"a council should facilitate effective planning and development within an area, and be constituted with respect to an area that can be promoted on a coherent basis;"

Adelaide Hills Council's planning framework, including Township Masterplans and Design Guidelines<sup>7</sup>, and the state-wide Planning and Design Code<sup>8</sup>, is designed to preserve the semi-rural character, environmental values, and landscape integrity of the Hills. This approach reflects long-standing community expectations and aligns with the strategic directions set out in the GARP.

In contrast, Campbelltown City Council operates under a more urbanised planning model that prioritises higher-density development—an approach that, while appropriate for inner metropolitan suburbs, is poorly suited to the distinctive landscape and amenity of the Affected Area.

For example, even where the same planning zone applies—such as the Hills Neighbourhood Zone—the policy intent and implementation differ significantly. Subdivision densities permitted in Campbelltown City Council are up to twice those permitted by Adelaide Hills Council under the same zone, as shown in Table 2 below, illustrating fundamentally different approaches to growth and land use.

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<sup>&</sup>lt;sup>7</sup> <u>Urban Centre and Township Projects • Adelaide Hills Council</u>

<sup>&</sup>lt;sup>8</sup> Planning and Design Code • Adelaide Hills Council

Table 2: Comparison of Hill Neighbourhood Zone Planning Rules

Minimum / Maximum Planning Rules	AHC Hills Neighbourhood Zone	CCC Hills Neighbourhood Zone
Minimum Site Frontage (Detached)	20 metres	10 metres
Minimum Site Frontage (Semi-Detached)	18 metres	10 metres
Minimum Site Area (Detached)	1000m2	500m2
Minimum Site Area (Semi-Detached)	850m2	500m2
Maximum building height	8 metres	8.5 metres

While a change in council boundary does not automatically trigger rezoning, the proposed transfer would introduce a planning anomaly where a contiguous zone within the same council has different subdivision rules. If the Affected Area is brought into Campbelltown City Council, there is a risk that future authorities may seek to resolve this inconsistency through higher-density zoning. This risk is compounded by Campbelltown City Council's assertion in its proposal that these areas are already perceived as part of its suburban footprint, further undermining the foothills character that Adelaide Hills Council has worked to preserve.

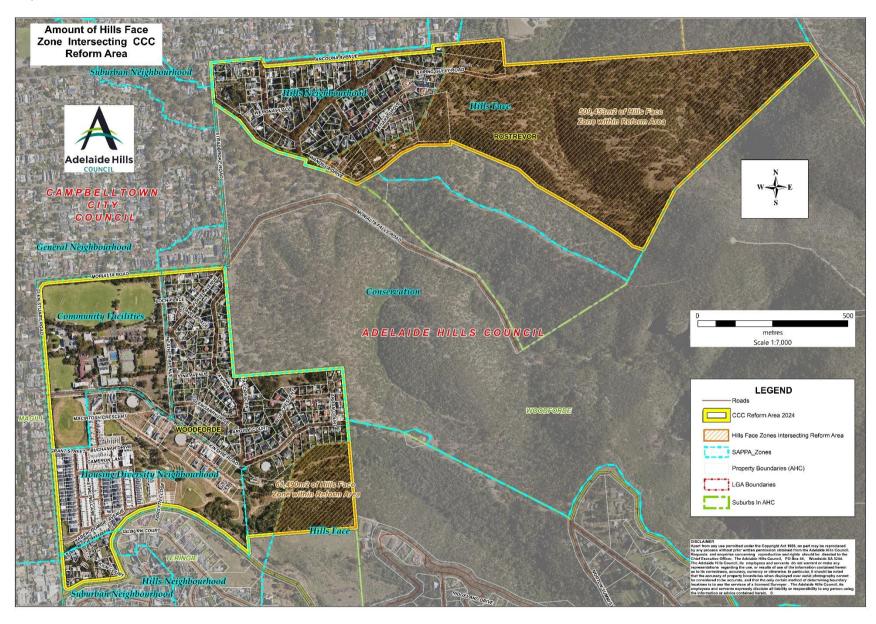
In addition to this zoning disparity, the proposal includes significant areas of land zoned as Hills Face Zone—a protected planning designation intended to preserve the natural character, biodiversity, and visual amenity of the Mount Lofty Ranges foothills.<sup>9</sup> This zone is designed to prevent inappropriate development, manage bushfire risk, and protect the scenic landscape that frames metropolitan Adelaide.

Mapping shows that the proposed reform area intersects with over 570,000 m<sup>2</sup> of Hills Face Zone land—509,453m<sup>2</sup> in Rostrevor and 61,490m<sup>2</sup> in Woodforde (see Map 1 below). This represents a substantial encroachment into one of South Australia's most significant planning zones.

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<sup>&</sup>lt;sup>9</sup> Guide to the Planning and Design Code, pg. 94

Map 1: Amount of Hills Face Zone in the Affected Areas



Source: Adelaide Hills Mapping

Transferring this land to a metropolitan council governed by urban development priorities presents an unacceptable risk to its long-term protection.

Even if the zoning remains unchanged in the short term, this administrative shift introduces long-term pressure for future rezoning to enable infill development or infrastructure expansion, fragmented governance over natural corridors and fire management, weakening of community expectations about landscape preservation.

Adelaide Hills Council has a long-standing commitment to managing these landscapes with appropriate sensitivity, supported by on-ground experience in bushfire response, environmental stewardship, and engagement with landholders in rural interface areas.

By contrast, Campbelltown City Council lacks experience managing land of this nature. Its planning policies and service delivery structures are tailored to urban environments and are not fit-for-purpose in managing high-risk bushland or steep terrain.

#### 6. Section 26(1)(c) (vi)

"a council should be in a position to facilitate sustainable development, the protection of the environment and the integration of land use schemes:"

The Adelaide Hills Council has a long and focused history of protecting the natural environment and promoting sustainable development outcomes tailored to the unique character of the Adelaide Hills. This commitment is supported by a suite of strategic policies, and initiatives, such as the Cox Creek Restoration Project<sup>10</sup> and various Biodiversity Partnership Projects<sup>11</sup>, that reflect the region's landscape, biodiversity, fire risk, and community values.

The Council's commitment to environmental stewardship is reflected in initiatives such as its Biodiversity Strategy<sup>12</sup> and large number of sustainability programs.<sup>13</sup> These are complemented by a dedicated approach to community engagement, as demonstrated by regular and consistent contact with residents in Teringie, Woodforde, and Rostrevor.

Residents in the Affected Area, including Hamilton Hill and the surrounding foothills, benefit from this dedicated place-based approach. While Hamilton Hill is more densely developed than other parts of Adelaide Hills Council, it is still subject to a coherent and environmentally conscious planning framework—one that balances development opportunities with the need to protect landscape character, ecological corridors, and visual amenity.

The proposed boundary change risks undermining this integrated system. Campbelltown City Council operates within a metropolitan context, with different planning pressures, zoning expectations, and development priorities.

In short, the proposal introduces unnecessary complexity and environmental risk. It seeks to disrupt a carefully considered, well-integrated land use and environmental planning system with a model that is not fit for the foothills

<sup>&</sup>lt;sup>10</sup> Cox Creek Restoration Project • Adelaide Hills Council

<sup>&</sup>lt;sup>11</sup> Biodiversity Partnership Projects • Adelaide Hills Council

<sup>&</sup>lt;sup>12</sup> Adelaide Hills Council Biodiversity Strategy

<sup>&</sup>lt;sup>13</sup> Sustainability Actions • Adelaide Hills Council

context. Sustainable development and environmental stewardship in this area depends on continuity, not change.

#### 7. Section 26(1)(c) (vii)

"a council should reflect communities of interest of an economic, recreational, social, regional or other kind, and be consistent with community structures, values, expectations and aspirations;"

The communities within the Affected Area form a cohesive foothills community alongside Teringie. Together, these suburbs share a strong social, cultural, and environmental identity that is more aligned with the Adelaide Hills, not the inner-metropolitan character of Campbelltown.

This community of interest is based on more than just geography. It reflects shared values such as the preservation of native bushland, bushfire resilience, low-density development, and sustainable living. In our view, these values are far more important than where a resident in the boundary change area does their shopping or which roads they travel on to go to work.

Boundary change area residents engage in Hills-based community events, volunteer networks, and environmental initiatives, and they rely on council services that have been designed specifically for a semi-rural setting.

A 2024 foothills community forum hosted by Adelaide Hills Council reinforced this sense of shared identity, with residents of Rostrevor, Woodforde and Teringie expressing common concerns, aspirations, and a commitment to the distinctive character of the hills.<sup>14</sup>

The proposed boundary change would artificially split this community. Rostrevor and Woodforde would be removed from the Adelaide Hills Council and placed within Campbelltown City Council, while Teringie, despite its obvious connection, would be left behind. This would result in Teringie being administratively and politically isolated from its natural community of interest, disrupting shared service delivery, bushfire preparedness efforts, and long-standing social connections.

Moreover, the City of Campbelltown's argument that the Affected Area shares a community of interest with Campbelltown relies heavily on outdated models of community, drawing on decades-old definitions tied to physical proximity, retail activity, and historic boundaries. These definitions are no longer fit-for-purpose. In today's context, communities of interest are shaped by both place-based identity and shared values, expectations and aspirations—not by where people do their banking, play sport or shop for groceries.

The values, expectations and aspirations of foothills residents include:

- Preservation of the natural environment and biodiversity
- Low-density, environmentally sensitive development
- A strong sense of local identity and community networks
- Bushfire preparedness and resilience
- Planning approaches that reflect semi-rural living

These values cannot be easily replicated or maintained under a different governance model.

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<sup>&</sup>lt;sup>14</sup> Community Forum Outcomes Report April 2024

To subsume these communities into the City of Campbelltown would be to impose a metropolitan identity to the area, that is fundamentally at odds with local values and expectations. Campbelltown City Council's urban planning priorities, service delivery models, and community culture are shaped by a densely populated, inner-suburban context—not the semi-rural, environmentally sensitive, and community-driven ethos of these foothills communities.

#### 8. Section 26(1)(c) (viii)

"a council area should incorporate or promote an accessible centre (or centres) for local administration and services;"

The Adelaide Hills Council delivers on this principle through a decentralised and community-embedded service model designed specifically to suit its large and geographically diverse council area—approximately 795 square kilometres with a population of approximately 40,000<sup>15</sup>. This model is essential for providing equitable access across a region that includes both townships and rural communities.

Adelaide Hills Council maintains multiple community centres and libraries in towns such as Stirling, Aldgate, Gumeracha, Woodside, Lobethal, and Norton Summit. These facilities are more than administrative points—they act as trusted local hubs, staffed by officers who understand their communities and provide services tailored to local needs. This fosters strong relationships, trust, and a high level of engagement.

In contrast, Campbelltown City Council, covering a much smaller and densely urban area of approximately 24 square kilometres with a population of approximately 58,000<sup>16</sup>, operates a centralised service model focused around a single administrative centre. This model suits Campbelltown City Council's compact geography and higher population density, but it is not transferable to a semi-rural, dispersed council area like the Adelaide Hills Council.

Under Adelaide Hills Council's model, many townships and suburbs are further away from Council "offices" or community centres than suburbs in Campbelltown City Council. Woodforde and Rostrevor are not unique when taking into account the whole of Adelaide Hills Council.

It's important to note that proximity to a council service centre does not equate to better services or functional accessibility. Accepting proximity as a primary factor for boundary adjustments sets a concerning precedent. If this logic were applied consistently, numerous fringe suburbs across various councils will become subject to similar proposals, leading to continuous and potentially disruptive boundary reconfigurations to the detriment to semi-rural councils. Such an approach undermines the stability and integrity of established local governance structures.

#### 9. Section 26(1)(c) (ix)

"the importance within the scheme of local government to ensure that local communities within large council areas can participate effectively in decisions about local matters;"

<sup>&</sup>lt;sup>15</sup> Adelaide Hills Council | Local Councils

<sup>&</sup>lt;sup>16</sup> Home | Campbelltown City Council | Community profile

Adelaide Hills Council maintains a strong, well-established culture of inclusive community engagement, ensuring that all residents—regardless of location—can meaningfully participate in decisions on local matters.<sup>17</sup>

The Council's decentralised, community-embedded service model has been carefully designed to support geographically dispersed and environmentally sensitive areas like the foothills. This approach is actively resourced, coordinated, and supported at both the strategic and operational levels.

Council employs a dedicated Community Engagement Coordinator who leads the development, delivery, and evaluation of engagement processes across the district. This role ensures that community engagement is not only routine but integrated into Council planning, policy development, and service delivery. It also ensures consistency with Council's Public Consultation Policy<sup>18</sup>, which outlines a clear and transparent framework for engaging the community on significant decisions, in accordance with Section 50 of the Act.

Council's policy outlines a strong commitment to early engagement, accessibility, and closing the loop with stakeholders. The policy ensures that engagement is scaled appropriately to the significance of the matter and the likely impact on the community. It also provides clear methods for notification, feedback collection, and reporting back, supporting meaningful and democratic participation.

This broader framework is delivered through:

- Hills Voice: Community Engagement Hub<sup>19</sup> an online platform where residents register, specify their townships and interests, and contribute ideas, surveys, discussion forums, and polls on a wide range of topics, including development plans, environmental strategies, and infrastructure projects
- Community forums in-person meetings where residents can speak directly with elected members and staff about local priorities
- Support for resident and community associations over 700 active community groups engage with Council, and these associations serve as vital conduits for local voices and concerns
- Participatory Planning Processes Council undertakes extensive consultation for strategic plans, the Annual Business Plan, and policies
- Transparent, multi-channel communication regular e-newsletters, social media, and media releases ensure residents are informed about projects, decisions, and how their feedback has shaped outcomes
- Customer experience surveys Council actively seeks feedback following phone and issue requests to continuously improve service delivery

This comprehensive approach ensures that all Adelaide Hill Council residents – including foothills residents—have multiple, accessible pathways to engage with Council and shape Council decisions. Community sentiment is not just acknowledged—it is embedded into decision-making.

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<sup>&</sup>lt;sup>17</sup> Consultations and Engagement • Adelaide Hills Council

<sup>&</sup>lt;sup>18</sup> Public Consultation Policy - Adelaide Hills Council

<sup>&</sup>lt;sup>19</sup> Community Engagement Hub

By contrast, Campbelltown City Council's claim that Adelaide Hills residents "have no say" is false. Their own Public Consultation Policy extends engagement to anyone "who lives, studies, conducts business in, or who visits, use or enjoy the services, facilities and public places of the City of Campbelltown.<sup>20</sup>"

Adelaide Hills residents are already entitled to participate in Campbelltown's Annual Business Plan, budget consultations, and service proposals, via online submissions, written forms, or by attending Council meetings. There is no restriction on their involvement.

A boundary change is not required to provide Adelaide Hills Council residents with a voice. They already have the opportunity to engage with Campbelltown City Council on matters of mutual interest, just as they do with their own Council.

What they risk losing, if transferred, is the high-trust, place-based model of community governance that Adelaide Hills Council has built over time and refined through experience.

#### 10. Section 26(1)(c) (xi)

"residents should receive adequate and fair representation within the local government system, while over-representation in comparison with councils of a similar size and type should be avoided (at least in the longer term);"

Under the current arrangements, residents in the Affected Area, and across the wider Adelaide Hills, enjoy fair, proportionate, and locally responsive representation within the Adelaide Hills Council (see Table 3).

Table 3: Elector numbers and rations for the existing wards

Ward	Crs	H of A Roll	Council Roll	Total Electors	Elector Ratio	% Variance
Ranges	7	18,455	9	18,464	1:2,637	+2.49
Valleys	5	12,413	9	12,422	1:2,484	- 3.46
Total	12	30,868	18	30,886		
Average				3.26	1:2,574	

Source: Electoral Commission SA (31sr January 2025)

Elected members are accessible, engaged, and attuned to the specific needs and values of their communities. This is particularly important in a semi-rural council like the Adelaide Hills Council, where geographic diversity and local context require a more nuanced and place-based approach to representation.

In accordance with Section 12 of the Act, Council has recently prepared a Representation Review Report, which outlines proposed changes to the Council's composition and ward structure (see Table 4). The proposed model aims to further enhance representation and responsiveness across the district. The report is currently under review by the Electoral Commissioner, who will assess its compliance with legislative requirements ahead of implementation at the next local government elections in November 2026.

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<sup>&</sup>lt;sup>20</sup> Public Consultation Policy - Campbelltown City Council

Table 4: Elector distribution between proposed wards

Ward	Councillors	Electors	Elector Ratio	% Variance
Ward 1	4	9,870	1:2,468	-3.10
Ward 2	4	10,247	1:2,562	+0.60
Ward 3	4	10,440	1:2,610	+2.50
Total	12	30,557		********
Average			1:2,546	

Source: Electoral Commission SA, House of Assembly Roll (8th April 2025)

Council Voter's Roll (June 2024)

Adelaide Hills Council's current structure is consistent with that of other councils of similar size and population. With twelve councillors and a Mayor representing approximately 30,886 electors across a large and diverse area, Adelaide Hills Council maintains an elector-to-councillor ratio comparable to councils such as Burnside, Holdfast Bay, and Unley (see Table 5).

Table 5: Elector representation - Metropolitan councils

Council	Councillors	Electors	Elector Ratio
Walkerville (1.34 km²)	8	5,841	1: 743
Prospect (7.81 km²)	8	15,217	1:1,902
Gawler (41.10km²)	10	20,667	1:2,067
Norwood Payneham & St Peters (15.1 km²)	13	26,079	1:2,006
Unley (14.29 km²)	12	28,048	1:2,337
Holdfast Bay (13.72 km²)	12	28,835	1:2,403
Adelaide Hills (795.1 km²)	12	30,886	1:2,574
Burnside (27.53 km²)	12	32,508	1:2,709
West Torrens (37.07 km²)	14	43,290	1:3,092
Adelaide (15.57 km²)	9	30,587	1:3,399
Campbelltown (24.35 km²)	10	37,336	1:3,734
Mitcham (75.55 km²)	12	49,896	1:4,158
Playford (344.9 km²)	15	73,966	1:4,931
Port Adelaide/Enfield (97.0 km²)	17	90,918	1:5,348
Charles Sturt (52.14 km²)	16	91,087	1:5,693
Marion (55.5km²)	12	68,627	1:5,719
Tea Tree Gully (95.2 km²)	12	74,756	1:6,230
Salisbury (158.1 km²)	14	98,609	1:7,044
Onkaparinga (518.4 km²)	12	134,557	1:11,213

Source: Electoral Commission SA (31 January 2025)

This structure ensures fair and effective governance without overrepresentation. Moreover, it supports strong local engagement and reflects the distinct communities of interest within the Adelaide Hills district.

There is no evidence that the Affected Areas would receive improved representation under Campbelltown City Council. On the contrary, if the proposal proceeds, they risk becoming a minority within a larger, urban-focused ward, reducing their influence on council decisions.

Additionally, the tailored advocacy currently provided by Adelaide Hills Council—on matters such as bushfire preparedness, environmental protection,

<sup>\*</sup> City of Adelaide also comprises two (2) "area councillors".

and rural infrastructure—may not be sustained under Campbelltown's governance. These issues are less likely to feature prominently in a council where the majority of ratepayers live in a high-density urban context, and where semi-rural needs are not a primary concern.

#### 11. Section 26(1)(c) (xii)

"a scheme that provides for the performance of functions and delivery of services in relation to 2 or more councils (for example, a scheme for regional governance) may improve councils' capacity to deliver services on a regional basis and therefore offer a viable and appropriate alternative to structural change;"

The Adelaide Hills Council has a strong track record of regional collaboration, working constructively with neighbouring councils to deliver coordinate planning, and address cross-boundary challenges. This cooperative approach reflects a mature and forward-thinking model of local governance, where councils retain their identity and community focus while leveraging collective capacity for greater efficiency and impact.

Examples of Adelaide Hills Council's regional collaboration include:

- Joint delivery of business support events for First Nations businesses in partnership with Mount Barker District Council, Alexandrina Council, and the Circle First Nations Entrepreneur Hub.
- Ongoing cooperation with Mount Barker District Council through the Adelaide Hills Reconciliation Working Group, which provides shared advice on reconciliation matters and the development of each Council's Reconciliation Action Plan<sup>21</sup>
- Shared emergency management planning, particularly in bushfire preparedness, where coordination with neighbouring councils and state agencies is essential.
- Regional tourism strategies, which promote the Adelaide Hills as a unified destination while respecting the distinct character of each local area.
- Active membership in the Southern and Hills Local Government Association, which facilitates strategic collaboration on regional issues such as transport planning, waste management, and environmental sustainability across member councils.

These partnerships demonstrate that structural boundary change is not the only—or the best—path to improved service delivery. In fact, forced boundary changes can disrupt existing collaborations, create administrative inefficiencies during transition, and erode the trust and goodwill that underpin successful regional governance.

Moreover, regional collaboration allows councils to tailor services to local needs while still achieving the benefits of scale. This is particularly important in areas like the Adelaide Hills, where local identity, environmental sensitivity, and community engagement are central to effective governance.

In contrast, the proposed boundary change offers no clear evidence that it would improve service delivery or regional coordination. On the contrary, it

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<sup>&</sup>lt;sup>21</sup> Reconciliation-Action-Plan-2025.pdf

risks fragmenting existing partnerships and replacing a cooperative model with a more centralised, less flexible structure.

In summary, Adelaide Hills Council's commitment to regional collaboration already delivers many of the benefits that structural boundary reform seeks to achieve—without the disruption, cost, and community dislocation that boundary changes entail.

# 3. Assessment against Section 31 (3) (b) of the Local Government Act 1999

Section 31(3)(b) of the Act outlines a set of statutory considerations that must be examined during an inquiry into a general boundary change proposal. These include financial and resource impacts on affected councils, levels of community and council support, and implications for council employees.

This section provides Adelaide Hills Council's assessment of the proposal against each of these required considerations. The Council's analysis is based on available information and reflects its understanding of the likely implications for both its own operations and the broader community. In presenting this assessment, the Council seeks to support the Commission's inquiry by contributing local context and insights into how the proposal may affect the affected area in practice.

#### 1. Section 31(3)(b) (i)

"the financial implications and impact on resources that the general proposal is likely to have on any council affected by the general proposal"

The proposed boundary change would impose significant and lasting financial burdens on the Adelaide Hills Council with no clear evidence of benefits for their respective communities.

For the Adelaide Hills Council this would mean the removal of over 700 properties would reduce Council's rate base by approximately 3.76 percent, representing a substantial loss of annual revenue.

#### 2. Section 31(3)(b) (ii)

"the extent of support for the general proposal (in particular) and boundary reform in the area (in a general sense) within the community affected by the general proposal"

It is Adelaide Hills Council's submission that all of the Adelaide Hills Council area will be affected by any boundary change proposal and the views of all those in the Council area should be taken into account when assessing the proposal.

A survey conducted by the Adelaide Hills Council found that approximately 65 per cent of respondents opposed the boundary change. This is not a marginal result—it represents a clear majority expressing a strong preference to remain within the Adelaide Hills Council.

This widespread opposition reflects more than just a resistance to change. It signals a deep connection to the Adelaide Hills community, a desire to retain the current model of local governance, and a lack of confidence that the proposed change would deliver meaningful benefits.

To proceed with a boundary change in the face of such clear opposition would undermine the democratic principles that underpin local government. It would erode trust in the reform process and set a troubling precedent for future proposals that disregard community sentiment.

#### 3. Section 31(3)(b) (iii)

"the extent of support for the general proposal of any council affected by the general proposal"

The Adelaide Hills Council has consistently and formally opposed the proposed boundary change since it was first raised. Adelaide Hills Council's position reflects its assessment that the proposal would be detrimental to its residents in the affected area and the financial sustainability, community identity, and service delivery capacity of Adelaide Hills Council.

Importantly, there is no evidence of support from other affected councils or regional stakeholders. The Campbelltown City Council has not demonstrated broad-based support from its own community or from neighbouring councils. Nor has it provided compelling evidence that the change would deliver net benefits to the region.

This lack of support is critical. Boundary reform should be based on collaboration, shared vision, and mutual benefit—not unilateral proposals that disrupt established governance arrangements and community ties. The absence of regional consensus suggests that the proposal is not grounded in a cooperative or strategic approach to local government reform.

#### 4. Section 31(3)(b) (iv)

"the impact on the various rights and interests of any council employees affected by the general proposal"

Council employees in the Adelaide Hills Council have developed deep local knowledge and long-standing relationships with the communities they serve. This is especially critical in areas such as:

- Home care and community support, where trust, familiarity, and continuity of care are essential.
- Infrastructure and asset maintenance, where understanding the unique topography, bushfire risk, and environmental sensitivities of the Hills is vital for effective service delivery.

Transferring these responsibilities to the Campbelltown City Council could result in:

- Disruption to service delivery, particularly during the transition period.
- Reduced responsiveness and effectiveness, as new staff may lack the local context and relationships that underpin high-quality service.

#### 4. Conclusion

Adelaide Hills Council submits that the Campbelltown City Council boundary change proposal does not meet the statutory criteria outlined in the *Local Government Act 1999*. It fails to present a compelling, evidence-based case for reform and poses substantial risks to local governance, financial sustainability, service delivery, and community identity.

The proposal lacks community support, disrupts a well-functioning service model, and would significantly reduce Adelaide Hills Council's rate base, placing increased financial pressure on the remaining ratepayers and compromising the Council's long-term ability to maintain service levels and deliver infrastructure across the district.

This supplementary submission reinforces Council's position with clear evidence of its ongoing investment in the Affected Area, including Hamilton Hill. From infrastructure upgrades and reserve improvements to traffic safety works and active engagement with residents, Council has demonstrated its commitment to responsive and place-appropriate service delivery.

Importantly, the approval of this proposal would set an undesirable precedent—potentially encouraging further boundary change proposals from metropolitan councils to take areas away from semi-rural councils, based on proximity or administrative preference, rather than the long-term interests of communities.

Adelaide Hills Council respectfully urges the Inquirers to reject the proposal and consider the broader implications for regional collaboration, community representation, and the stability of South Australia's local government system.

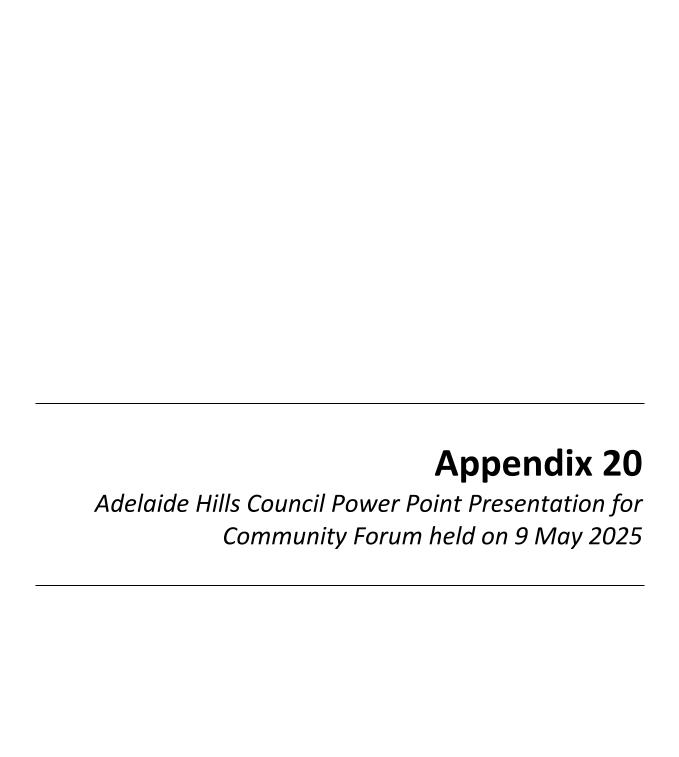
We thank the Inquirers for the opportunity to provide further input and remain available for any further clarification or engagement as required.



08 8408 0400 mail@ahc.sa.gov.au

ahc.sa.gov.au







Boundary Change Inquiry Community Information Session



Council acknowledges that we meet on the traditional Country of the Peramangk and Kaurna people. We pay our respect to Ancestors and Elders past and present as the Custodians of this ancient and beautiful land.

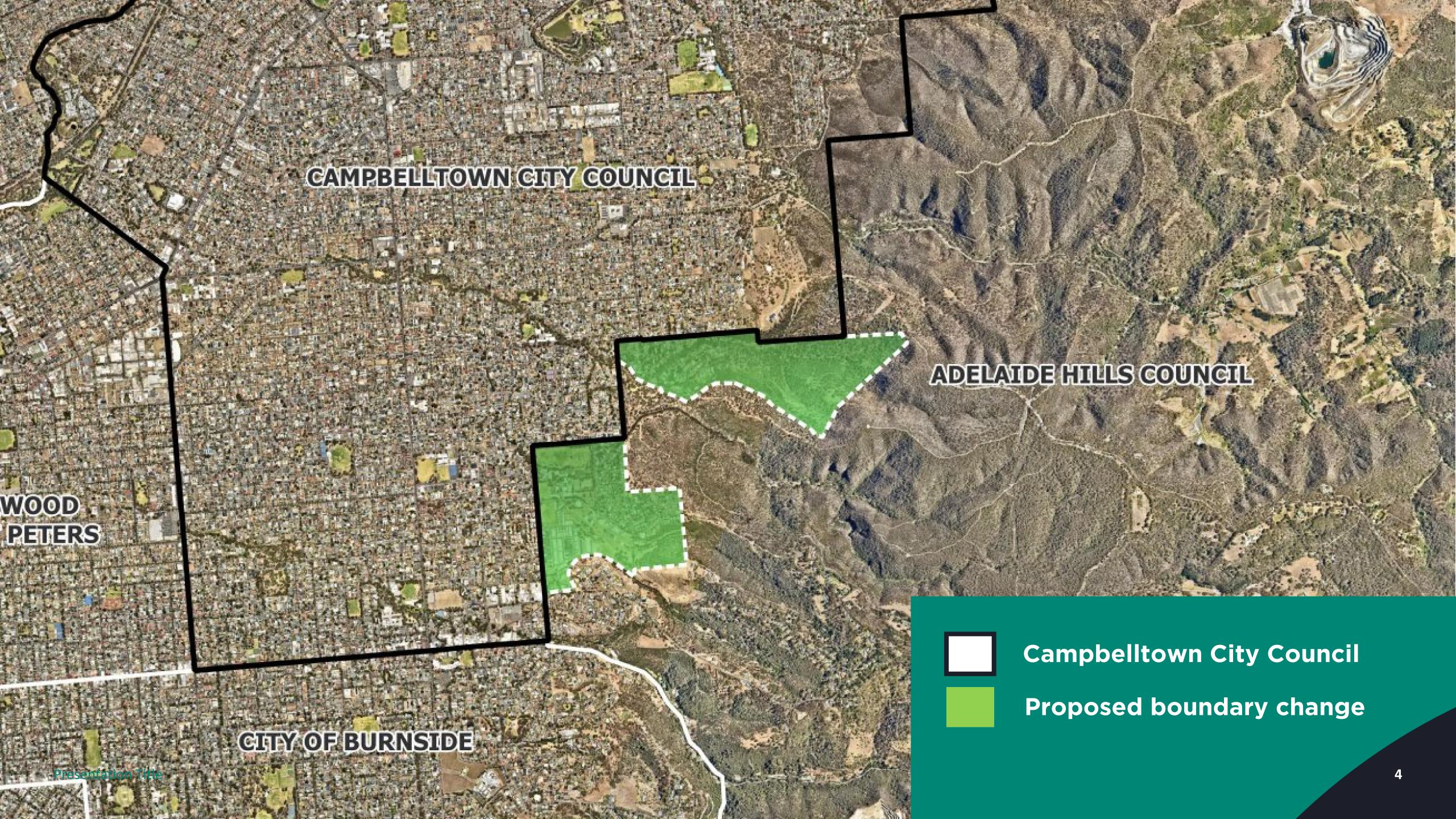
Acknowledgement of Country



# Purpose of this evening's session

- Explain the boundary change proposal
- Outline Adelaide Hills Council's position
- Provide key facts and clarify misinformation
- Clarify the impact of council boundaries on rates and property value
- Outline how you can have your say
- Clarify the roles and responsibilities in the Hamilton Hill development
- To hear directly from you





# The Boundary Change Proposal

- CCC proposes transferring 738 properties in Woodforde and Rostrevor from AHC
- Lodged: December 2019
- Inquiry approved: February 2024
- BDO appointed as Investigator: July 2024
- Public Consultation: 7 May 20 June 2025
- Final decision: Minister for Local Government



Stage 1:
Potential Proposal



Stage 2: General Proposal



Investigation by Commission



**Community Engagement** 

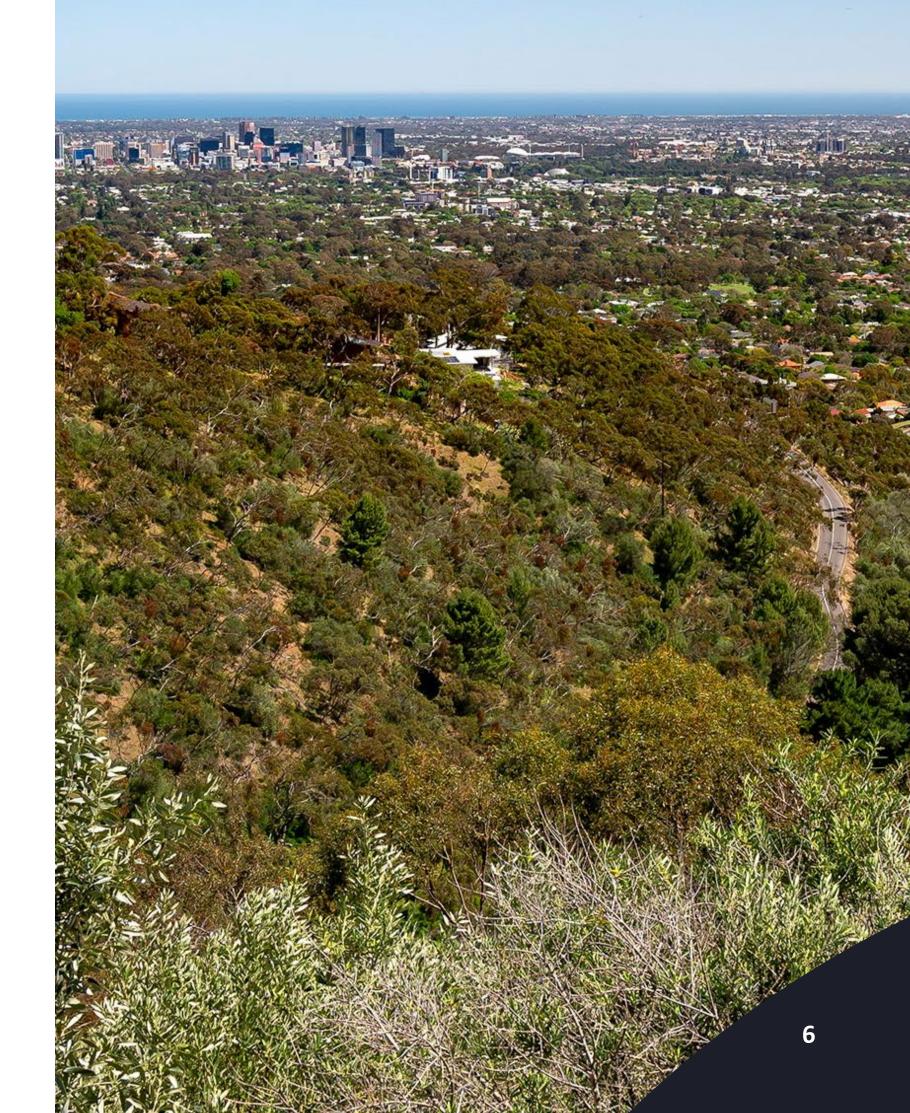
**Report to the Minister** 

**Ministerial Decision** 

## Council's position

- AHC opposes the proposal
- Divisive, expensive, and unnecessary,
- Not community supported
- No demonstrated benefit for affected residents

# We have identified twelve key reasons for rejecting the proposal



## Key reasons to reject proposal

- 1. The Subject Areas have a special 'Hills' character that must be protected.
- 2. The proposed boundary change has been rejected by our community.
- 3. The boundary change proposal would fracture relationships within our community.
- 4. The Subject Areas are demographically more similar to the Adelaide Hills than the Campbelltown area.
- 5. The Subject Areas are already well serviced by the Adelaide Hills Council.
- 6. The boundary change would materially financially disadvantage Adelaide Hills and Campbelltown ratepayers.

## Key reasons to reject proposal

- 7. Claims by the Campbelltown City Council that Adelaide Hills residents cannot have a say in Campbelltown City Council matters are both false and misleading.
- 8. As society has changed, so too has the concept of a 'community of interest'.
- 9. Daily routines are a matter of convenience and choice, not council boundaries.
- 10. Public facilities are for the use and enjoyment of all.
- 11. 'Quicker response times' by Campbelltown City Council is an unsubstantiated promise.
- 12. Campbelltown City Council makes long-term promises based on a short-term perspective.

Presentation Title

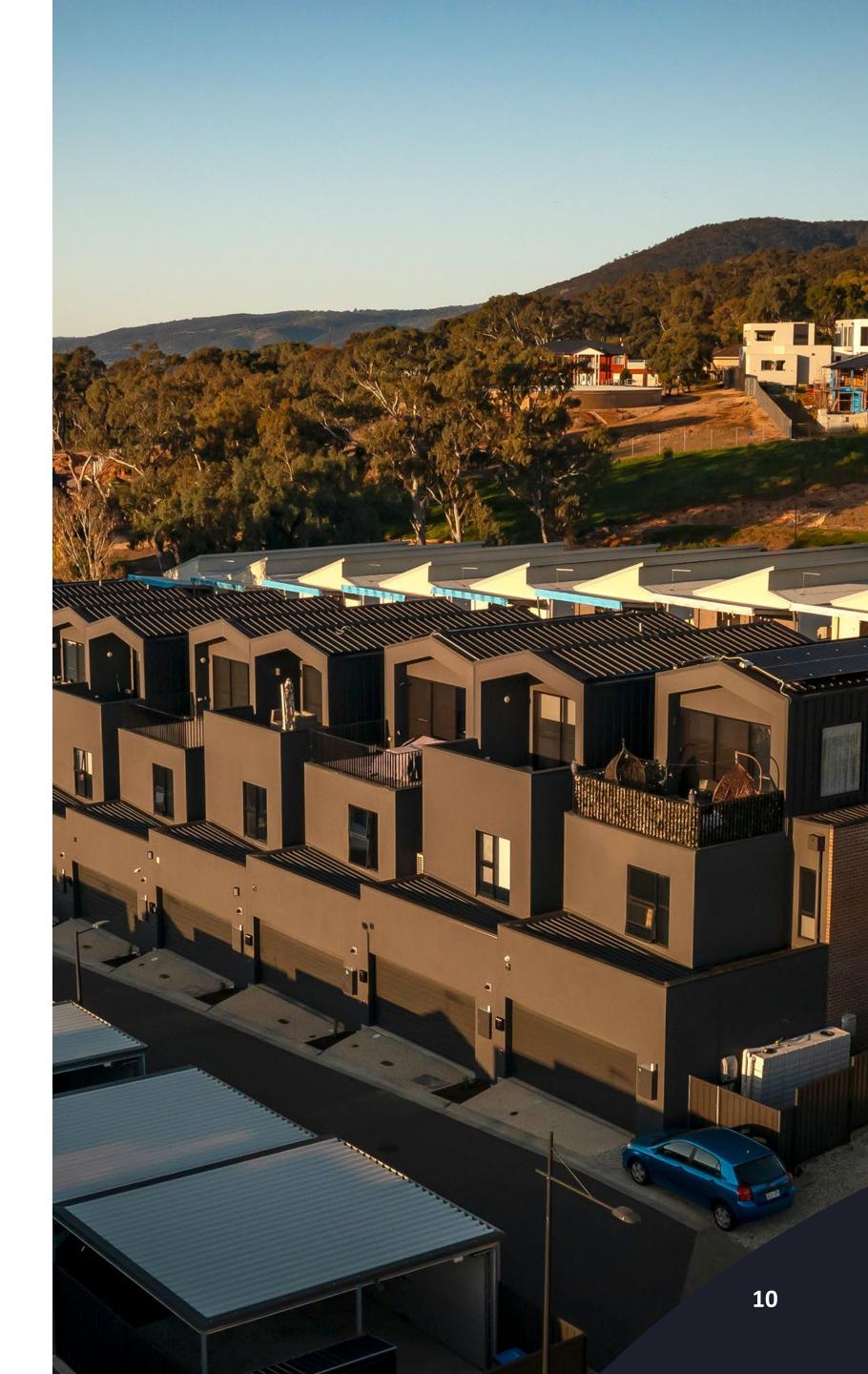
## Rates and property values - what to know

- Rate structures differ: CCC vs AHC
- Rates depend on property values (average property value CCC: \$774,441 and AHC \$889,381)
- Across the years both Councils have had higher rate increases than the other
- Future rates may change past/current rates are not a reliable guide
- Other factors matter: services, bushfire protection, property values, and community identity



## Roles and responsibilities in the Hamilton Hill development

- Developer responsible for construction (homes, roads, drains)
- Council checks compliance and takes over assets
- Rezoning by State Government
- Some CCC claims about AHC service levels, stormwater, and road maintenance are misleading

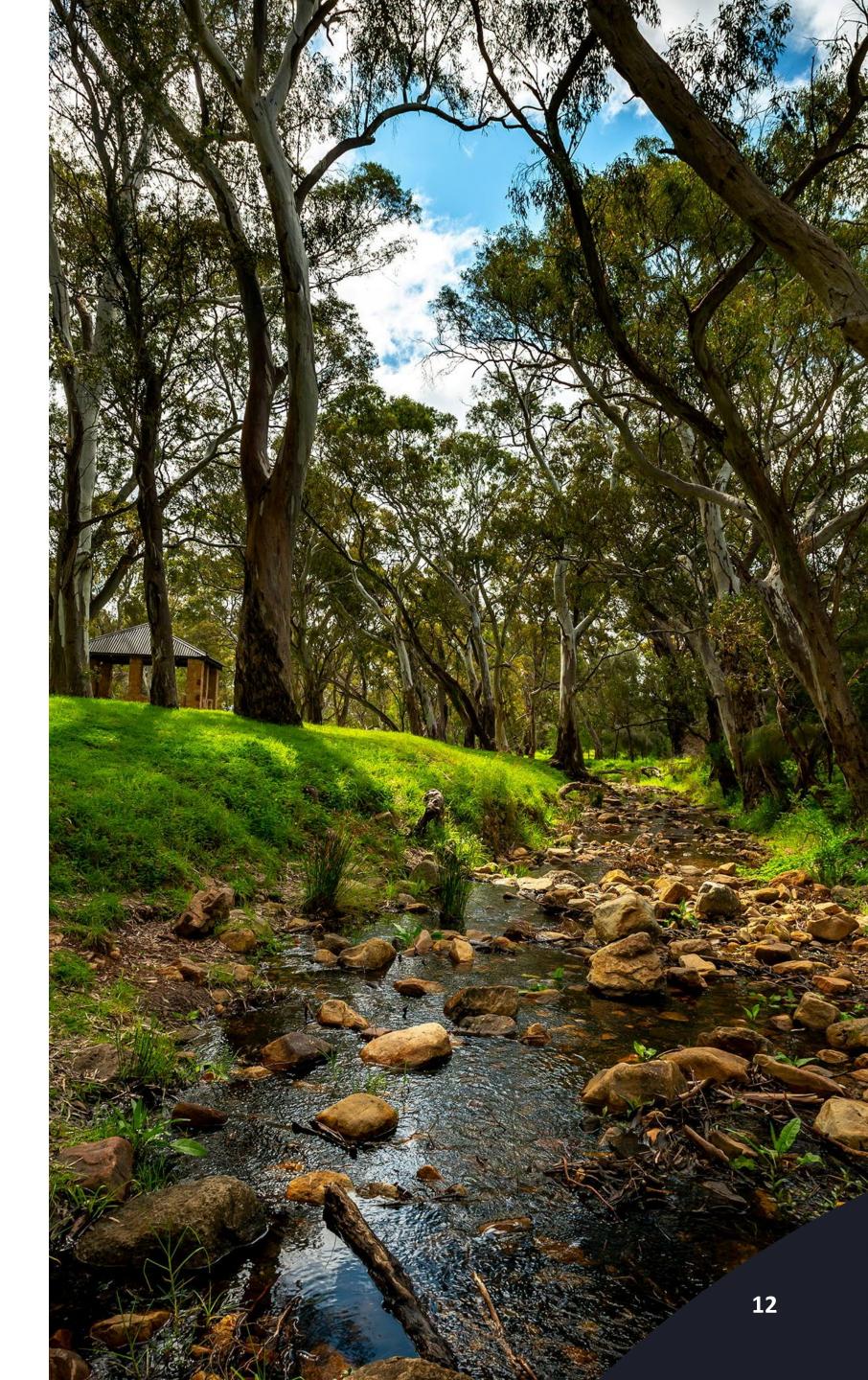


## Facts versus misinformation

Claim	What the facts show	
AHC has failed to manage stormwater infrastructure	AHC is working with Hamilton Hill residents and neighbouring areas to ensure this community is well serviced.	
	Neighbouring councils work together all the time to manage shared issues at their boundary and Campbelltown is welcome to approach us with any specific concerns. A divisive and disruptive boundary change does not need to be part of the solution.	
Verge and road maintenance is substandard	Verge maintenance is a shared responsibility between Council and residents. Council provides annual maintenance for road safety and fire mitigation. All Councils only maintain some verges across their districts.	
CCC can deliver better service from a closer depot	AHC, like most rural and semi-rural Councils, services a large area. This makes us different to metro councils, but it does not make us less efficient. AHC uses local contractors based nearby. Proximity alone doesn't equal better service delivery. In the extremely rare circumstances that urgent on-site attendance is required, AHC have a team member in Rostrevor or Woodforde in 25 – 30 minutes.	
Rates will be lower under CCC	Rate comparisons are misleading. Different rate models reflect different services and land use types. Some residents may end up paying more.	
Council approved the Kelso apartment with insufficient parking	These plans were approved by the State Government. Council provided a submission at the time raising concerns about insufficient car parking	

## Why stay with Adelaide Hills Council

- Planning protection
- Less development pressure
- Property values
- Preserving Hills character
- Environmental focus
- Bushfire protection
- Community connections



## How you can have your say

Public consultation opened on 7 May and will close on 20 June. You may get involved through the following means:

#### YourSAy survey

 yoursay.sa.gov.au/Campbelltown-boundaryreview/surveys/survey

#### Written feedback

Send to <u>CampbelltownBoundaryReview@bdo.com.au</u>

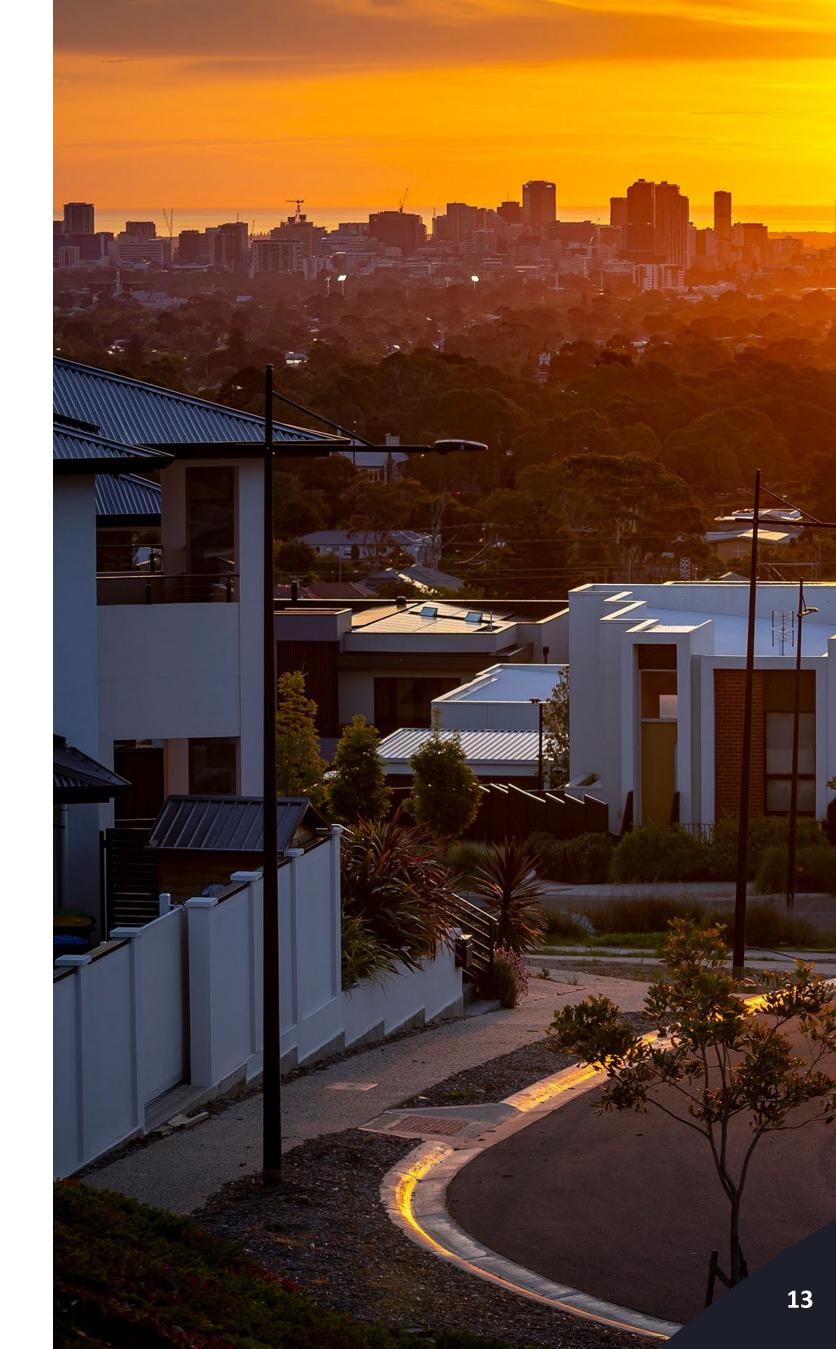
### In-person forum

• Wednesday 4 June, 6:30pm-8:30pm

• University of South Australia, Magill Campus, Room D1-20, St Bernards Road, Magill

#### **Online forum**

• Thursday 5 June, 12pm-1:30pm



# Thank you Questions or comments?

08 8408 0400 mail@ahc.sa.gov.au ahc.sa.gov.au



Appendix 21
Courier Article following interview with CEO Greg Georgopoulos and Cr Mark Osterstock

Article type: Publication

Page: 12

Courier, The (Mount Barker)

page 1 of 2

#### **Council calls for residents to reject**



Adelaide Hills Councillor Mark Osterstock, left, and acting Mayor Nathan Daniell say the Campbelltown Council's proposed annexation of more than 700 properties would negatively impact the Adelaide Hills Council's financial sustainability and services.

#### **JOSEPH MOORE**

The Adelaide Hills Council is calling on residents to speak out against a neighboring council's controversial proposal to annex more than 700 properties, warning that it would impact the council's financial sustainability and services.

It comes as the Local Government Boundaries Commission seeks public feedback on the Campbelltown Council's push to absorb the Adelaide Hills Council suburbs of Woodforde and Rostrevor, which would carve about \$1.9m in annual rates from the latter council's budget.

Adelaide Hills Councillor Mark Osterstock, who is leading the council's response to the land grab, said that the loss of revenue would "need to be borne" by the council's remaining ratepayers.

The Campbelltown Council has pursued the boundary change since 2019, when the Commission began an

Article type: Publication

Page: 13

Courier, The (Mount Barker)

page 2 of 2

## controversial land grab

inquiry into the proposal. The inquiry has since proceeded to its final stage, with consultancy firm BDO Australia independently investigating the proposal before presenting findings to the Commission. The Local Government Minister will then decide whether to change the boundary.

Adelaide Hills acting Mayor Nathan Daniell said the proposed annexation had caused a "lot of stress and concern" for affected residents.

"Not only that, but it's going to affect our council as a whole if that change were to occur — our ability to deliver services for our entire community — so we want to make sure our position is heard loud and clear that we're not supporting the change," he said.

Both councils have conducted surveys of residents in the affected areas, each of which found a majority of respondents were opposed to the boundary change.

The Morialta Residents Association said in a statement to its members

earlier this month that "development and planning issues" were the "big threat".

"The Adelaide Hills Council has always adopted a strategic position to defend its residents from the ad hoc urban infill development that now characterises so much of (the Campbelltown Council)'s suburban areas," they said.

Cr Osterstock said that affected residents didn't want their local area developed in the way that occurs in Campbelltown.

"They want their amenity and character protected and Adelaide Hills Council have guaranteed that that will occur," he said.

Campbelltown Mayor Jill Whittaker said her council had a "long connection" with Woodforde and Rostrevor residents, calling them the council's "friends and families", and rejected concerns about possible planning zone changes.

Visit engage.ahc.sa.gov.au/ BoundaryReviewAHC to find out more.

Appendix 22
Courier Ad promoting Adelaide Hills Council Community Forum, held on 29 May 2025

## Council Boundary Change Proposal It impacts you and your family



We want all Adelaide Hills residents to be aware of Campbelltown City Council's attempt to seize 738 properties in Rostrevor and Woodforde from Adelaide Hills Council. This proposal will impact all of our residents, and we encourage you to have your say.

#### Why you should oppose this proposal:

Protection of our Hills character and way of life - our foothills communities have a unique identity, distinct from suburban Campbelltown.

Stronger together - instead of dividing communities, councils should work together on shared challenges.

Financially damaging for all - the proposal would see a loss of 3.76% rate paying residents increasing financial pressure on existing ratepayers.

A dangerous precedent - this inquiry could set a precedent for other metro councils to encroach on other regional communities.

The community have already said no - in two separate surveys the majority of respondents in the affected suburbs reject this proposal.

#### Information session:

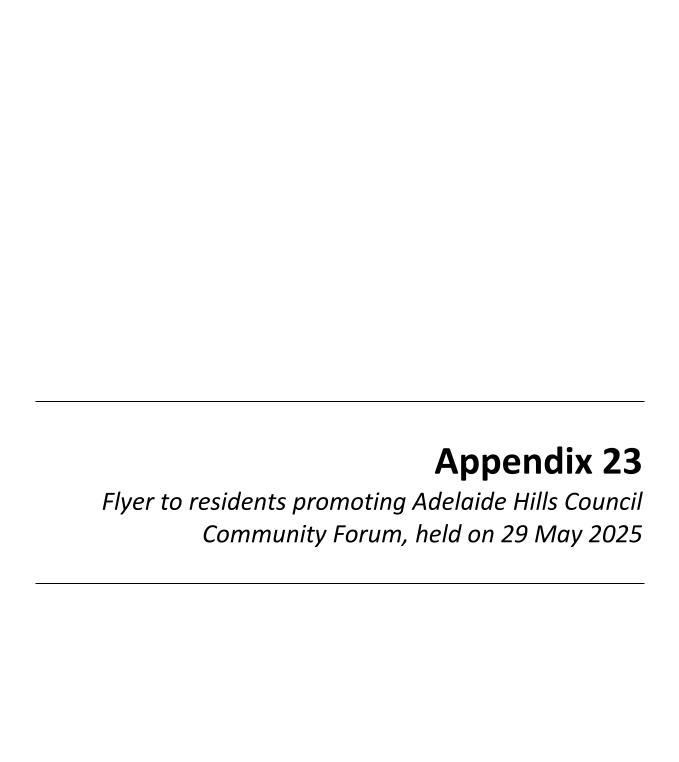
6.30 to 8pm, Thursday 29 May The Summit Community Centre



Find out more and give your feedback:



08 8408 0400 | ahc.sa.gov.au



#### Your invitation to find out how

## BOUNDARY CHANGE IMPACTS YOU AND YOUR FAMILY

Adelaide Hills Council invites you to join us for an information sharing session with our Acting Mayor, Councillors, and staff to discuss:

- The facts about boundary change and what it means for you and your family
- The Hamilton Hill development who is responsible for what?
- The impact of council boundaries on rates and the value of your property
- Why the boundary change proposal lacks merit
- How to make sure your voice is heard by the Boundary Commission

This is your chance to be fully informed and take a stand on boundary change.

Details and map on reverse.



## BOUNDARY CHANGE INFORMATION SESSION DETAILS

**When:** 6:30 - 8pm Thursday 29 May. Presentation from 6.30 - 7pm but drop in anytime.

#### Where:

The Summit Community Centre, 4 Crescent Drive, Norton Summit

#### More Information:

- · Scan the QR code below
- Call: 8408 0400
- Email: engage@ahc.sa.gov.au





#### **Appendix 24**

Record of Adelaide Hills Council Engagement Activities, provided to BDO, at their request, on 19 June 2025

#### **Adelaide Hills Council**

#### **Community Engagement Record**

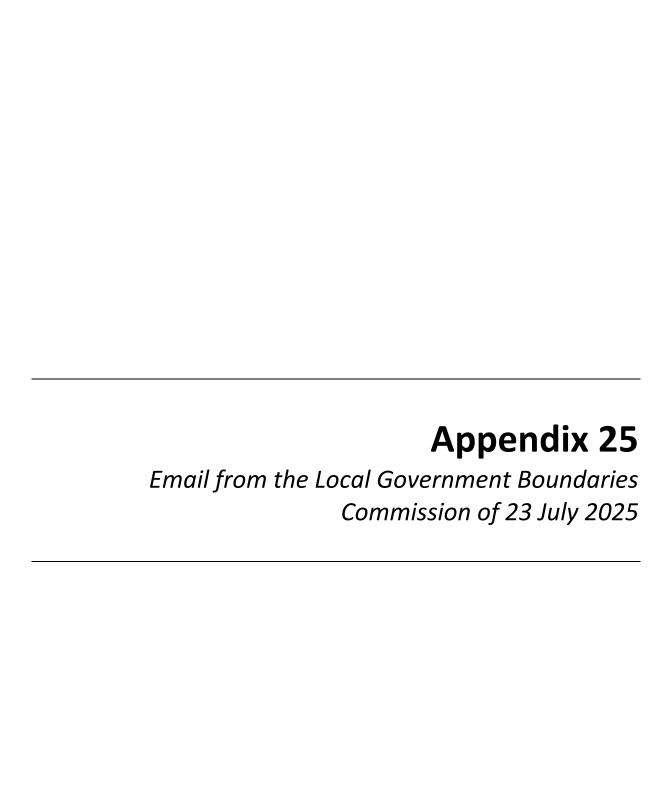
#### for the Campbelltown City Council Boundary Change Inquiry

Date	Communication Method	Details	Target Audience
24 March 2025	Letter	Advice that a draft stakeholder engagement plan had been released and AHC had responded with suggestions.	Resident Associations of Woodforde, Morialta, and Teringie
10 April 2025	Letter	Shared the Final Stakeholder Engagement Plan approved by the LGBC.	Resident Associations of Woodforde, Morialta, and Teringie
10 April 2025	Letter	Provided background on the Inquiry, AHC's position, and a copy of the AHC submission.	29 key stakeholders (e.g. MPs, State Government agencies, Local Government agencies, Unions, Rostrevor College)
2 May 2025	AHC information material	Information sheets outlining Council's position on the Inquiry were distributed to all AHC community centres and libraries. The material encouraged residents to visit Council's website for updates and included a QR code linking directly to the relevant page.	General public
6 May 2025	Email	AHC information sheets were emailed to the Resident Associations of Woodforde, Morialta, and Teringie, with a request to distribute the material electronically to their members.	Resident Associations of Woodforde, Morialta, and Teringie
7 May 2025	Website update	Updated the dedicated Adelaide Hills Council and Adelaide Hills Engagement Hub webpages with YourSAy link and BDO forum details.	General public
9 May 2025	Letter/flyer	A letter and accompanying information sheet were distributed to residents and ratepayers in Woodforde, Rostrevor, and Teringie. The material outlined BDO-	Residents/ratepayers in Woodforde, Rostrevor, and Teringie

		led consultation activities and encouraged participation in the engagement process.		
14 April 2025	Email	The 9 May 2025 letter/flyer was emailed to resident associations with a request to distribute the material electronically to their members.	Resident Associations of Woodforde, Morialta, and Teringie	
April/May 2025	Meetings arranged with stakeholders (re 29 stakeholder letters)	Attended by the CEO and select Elected Members. To provide further information about AHC's position and engagement opportunities.	Key stakeholders	
14 May 2025	Social Media Post	Facebook post highlighting the inquiry, the consultation period and encouraging YourSAy/forum participation.	General public	
14 May 2025	Letter	Follow-up letter promoting BDO consultation and engagement opportunities.	29 key stakeholders (e.g. MPs, State Government agencies, Local Government agencies, Unions, Rostrevor College)	
15 May 2025	Media Coverage	CEO interviewed on ABC 891 regarding the Inquiry	General public	
19 May 2025	Newsletter Inclusion	Council position summary and YourSAy link/BDO forum details in e-newsletter.	Newsletter subscribers	
19 May 2025	Website Update	Added AHC community information session details.	General public	
20 May 2025	Email	Info about AHC community session on 29 May.	Resident Associations of Woodforde, Morialta, and Teringie	
21 May 2025	Media Coverage	½ page ad in Courier Newspaper promoting AHC position and community forum and link to AHC website with links to information on BDO-led consultation activities	General public	
21 May 2025	Letter	Letter to CCC Mayor and Elected Members sharing AHC submission.	CCC Elected Members	
21 May 2025	Email	Email to 2,000+ Adelaide Hills Engagement Hub subscribers promoting opportunity to participate in BDO Australia consultation as part of draft Annual Business Plan engagement promotion.	Adelaide Hills Engagement Hub subscribers	

22 May 2025	Email	Email to Adelaide Hills Engagement Hub subscribers and project followers promoting the AHC Boundary Change Information Session	Residents of Woodforde, Rostrevor, Hamilton Hill and Teringie	
23 & 23 May	Letter	Invitation to Boundary Change Information Session dropped to properties within Woodforde, Rostrevor, Hamilton Hill and Teringie.	Residents of Woodforde, Rostrevor, Hamilton Hill and Teringie	
26 May 2025	Social Media	Facebook post encouraging participation in AHC community information session/BDO led forums/YourSAy survey.		
28 May 2025	Media Coverage	Courier article outlining Council's position and engagement.	Hills community readers	
28 May 2025	Email	Reminder email about AHC community information session on 29 May.	Resident Associations of Woodforde, Morialta, and Teringie	
29 May 2025	Community Forum	Community forum offered residents the chance to engage directly with Council on the boundary change proposal, ask questions, and provide feedback.	General public	
11 June	Hills Voice Newsletter	Information about Boundary Change Proposal engagement included as part of June Hills Voice e-Newsletter	Hills Voice subscribers	
13 June	Hardcopy YourSAy survey	Printed copies of the YourSAy survey distributed to all community centres and libraries	General public	
16 June	Social Media	Facebook post encouraging participation in BDO consultation/YourSAy survey.	General public	
16 June	Email	Email to Elected Members to encourage information sharing regarding YourSAy survey and submission through individual social media channels and community networks to help maximise community participation in the last week.	Elected Members	
17 June	Teams message	Message to all staff to encourage information sharing regarding YourSAy survey with stakeholders in the Affected Areas and Adelaide Hills Council area. It was noted that individual views or responses are entirely a matter for each person.	Staff	

18 June	Community Forum	Community Information Session Summary report	Adelaide Hills Engagement Hub
	summary report	shared on Adelaide Hills Engagement Hub page and	contributors / followers
	_	distributed to session attendees / page followers.	·
Ongoing	Verbal advice via	Customer service staff provide information to the	General public
	phone, community	general public, and direct enquiries to appropriate	
	centres and	Council staff.	
	libraries		



#### RE: AHC Supplementary Submission





Good afternoon,

Further to the below, I can advise that the Adelaide Hills Council (AHC) supplementary submission was tabled at the Boundaries Commission meeting on Tuesday 15 July 2025.

At this meeting, the Commission discussed the supplementary submission and noted in the AHC letter dated 20 June 2025 Council's request that both its original submission and the supplementary submission be made available on the Commission's website.

As advised via email on 9 May 2025, the Commission's policy with respect to this matter is to not publish any individual submissions on its website. When the Commission provides its report to the Minister and publishes its report and recommendations on its website, at that time the submissions received will be published as part of the Commission's report, including the submissions from the Adelaide Hills Council.

Regards,

Senior Policy Officer Boundaries Office of Local Government

Department for Housing and Urban Development

W dhud.sa.gov.au

Level 13, 1 King William Street Adelaide SA 5000



## ADELAIDE HILLS COUNCIL BOUNDARY CHANGE COMMITTEE MEETING Tuesday 2 September 2025

Item: 12.1

Responsible Officer: Zoë Gill

**Executive Governance Officer** 

Office of the CEO

Subject: Activity Update: Campbelltown City Council Boundary Change

Inquiry

For: Decision

1. Activity Update: Campbelltown City Council Boundary Chane Inquiry— Exclusion of the Public

Pursuant to section 90(2) of the *Local Government Act 1999* the Boundary Change Committee (the Committee) orders that all members of the public, except:

- Chief Executive Officer, Greg Georgopoulos
- Executive Governance Officer, Zoë Gill
- Minute Secretary, Georgina McKeon
- Michael Richardson, Director BRM Advisory

be excluded from attendance at the meeting for Agenda Item 12.1 (Activity Update: Campbelltown City Council Boundary Chane Inquiry) in confidence.

The Committee is satisfied that it is necessary that the public, with the exception of Council staff in attendance as specified in above, be excluded to enable the Committee to consider the report at the meeting on the following grounds:

Section 90(3)(b) of the *Local Government Act 1999*, the information to be received, discussed or considered in relation to this Agenda Item is:

 Information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and would, on balance, be contrary to the public interest;

Section 90(3) (i) of the Local Government Act, the information to be received, discussed or considered in relation to this Agenda Item is

• information relating to actual litigation, or litigation that the council or council committee believes on reasonable grounds will take place, involving the council.

Accordingly, on this basis the principle that meetings of the Panel should be conducted in a place open to the public has been outweighed by the need to keep the information and discussion confidential.

2. Activity Update: Campbelltown City Council Boundary Change Inquiry – Confidential Item

3. Activity Update: Campbelltown City Council Boundary Change Inquiry – Duration of Confidentiality

Subject to the CEO, or his delegate, disclosing information or any document (in whole or in part) for the purpose of implementing Council's decision(s) in this matter in the performance of the duties and responsibilities of office, Council, having considered Agenda Item 12.1 in confidence under sections 90(2) and 90(3)(b) and 90(3)(i) of the *Local Government Act 1999*, resolves that an order be made under the provisions of sections 91(7) and (9) of the *Local Government Act 1999* to retain the Items in confidence as detailed in the Duration of Confidentiality Table below:

Item	Duration of Confidentiality NB: Item to be reviewed every 12 months if not released
Report	Until further notice
Related Attachments	Until further notice
Minutes	Until further notice
Other (presentation, documents, or similar)	NIL